

**CITY OF HIALEAH GARDENS, FLORIDA**  
BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

**CITY OF HIALEAH GARDENS, FLORIDA**  
**TABLE OF CONTENTS**  
**SEPTEMBER 30, 2021**

	<b><u>PAGES</u></b>
Independent Auditors' Report	1-2
Management's Discussion and Analysis (Required Supplementary Information)	3-11
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	12
Statement of Activities	13
Fund Financial Statements:	
Balance Sheet – Governmental Funds	14
Reconciliation of the Balance Sheet to the Statement of Net Position – Governmental Funds	15
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	17
Statement of Net Position – Proprietary Funds	18
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	19
Statement of Cash Flows – Proprietary Funds	20
Statement of Fiduciary Net Position – Fiduciary Funds	21
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	22
Notes to Basic Financial Statements	23-50
Required Supplementary Information:	
Budgetary Comparison Schedule:	
General Fund	51
Streets and Roads Fund – Major Special Revenue Fund	52
CITT Fund – Major Special Revenue Fund	53
Note to Budgetary Comparison Schedule	54
Schedule of Changes in the City's Net Pension Liability and Related Ratios (unaudited)	55
Schedule of City Contributions	56-57
Schedule of Changes in the City's Total OPEB Liability and Related Ratios	58
Other Financial Information:	
Combining Balance Sheet – Non-major Governmental Funds	59
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-major Governmental Funds	60
Schedules of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Public Safety Impact Fund	61

**CITY OF HIALEAH GARDENS, FLORIDA**  
**TABLE OF CONTENTS**  
**SEPTEMBER 30, 2021**

	<b><u>PAGES</u></b>
Compliance Section:	
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	62-63
Summary Schedule of Prior Audit Findings	64
Schedule of Findings and Responses	65-66
Management Letter in Accordance with the Rules of the Auditor General of the State of Florida	67-69
Independent Accountants' Report on Compliance with the Requirements of Section 218.415 Florida Statutes	70
Impact Fee Affidavit	71

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**INDEPENDENT AUDITORS' REPORT**

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## INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council  
City of Hialeah Gardens, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hialeah Gardens, Florida (the "City") as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City's as of September 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and the Schedule of Changes in the City's Net Pension Liability and Related Ratios, the Schedule of City Contribution and the Schedule of Changes in the City's Total OPEB Liability and Related Ratios on pages 3–11 and 51–58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
August 31, 2022

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

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**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

As management of the City of Hialeah Gardens (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for fiscal year ended September 30, 2021. Readers are encouraged to consider the information presented here in conjunction with the auditors' reports, the basic financial statements, the notes to the financial statements and the other supplementary information.

This discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns. The information contained within this section should be considered only a part of a greater whole.

**Financial Highlights**

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by approximately \$63.1 million (total net position).
- The City's total net position showed a decrease of approximately \$803 thousand from approximately \$64 million in the fiscal year 2020 to \$63.1 million in fiscal year 2021. The decrease was mainly attributable to current year operations. For current year operations, net position of our business-type activities decreased by approximately \$432 thousand, while the net position of our governmental activities decreased by approximately \$436 thousand.
- As of the close of the current fiscal year, the City's governmental funds reported negative combined fund balances of \$122 thousand, this attributable to the decrease in revenues due to COVID-19 pandemic.
- The City's total debt increased by approximately \$600 thousand during the current fiscal year due to a new capital lease.

**Overview of the Financial Statements**

This annual report consists of four parts—*management's discussion and analysis* (this section), the *basic financial statements*, *required supplementary information* and an additional section that presents *combining statements* for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are *government-wide financial statements* that provide both short-term and long-term information about the City's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the City government, reporting the City's operations in more detail than the government-wide statements.
- The governmental funds statements show how general government services such as public safety was financed in the short term as well as what remains for future spending.
- *Proprietary funds* statements offer short-term and long-term financial information about the activities the government operates like businesses, such as the stormwater operations, and water and wastewater systems.



**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Overview of the Financial Statements (Continued)**

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* which further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and are related to one another. In addition to these required elements, we have included a section with combining statements that provide details about our nonmajor governmental funds, each of which is added together and presented in single columns in the basic financial statements.

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Hialeah Gardens' finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Hialeah Gardens is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The government activities of the City of Hialeah Gardens include public works, parks and recreation, police, and general administration services. The business-type activities of City include the water and sewer, and storm-water systems.

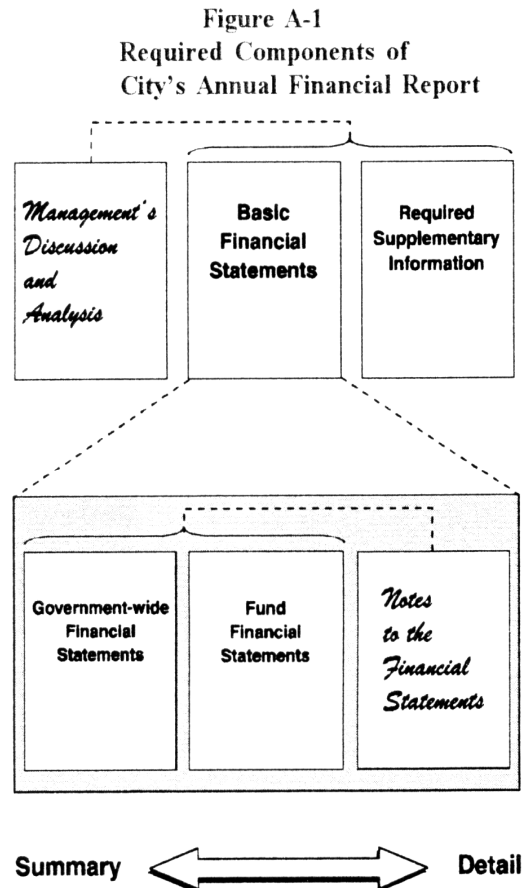
The government-wide financial statements can be found on pages 12 to 13 of this report.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Hialeah Gardens, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Hialeah Gardens can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.



**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Overview of the Financial Statements (Continued)**

Governmental funds (Continued)

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City of Hialeah Gardens maintains several individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Streets and Roads Fund, and the CITT Fund, which are considered to be a major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. Budgetary comparison statements have been provided for the General Fund, Streets and Roads Fund, and the CITT Fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 14 to 17 of this report.

Proprietary funds

The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, and stormwater operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the water and sewer and stormwater operations, the Water and Sewer Fund is considered to be a major fund of the City, while the stormwater fund is considered a non-major fund of the City.

The basic proprietary fund financial statements can be found on pages 18 to 20 of this report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The fiduciary fund is not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Hialeah Gardens' own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 21 to 22 of this report.

Notes to the basic financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 23 to 49 of this report.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees and budgetary comparison schedules.

Required supplementary information can be found on pages 50 to 57 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds is presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 58 to 60 of this report. The City's Custodial Fund can be found on pages 21 to 22.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Government-Wide Financial Analysis**

Summary of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. There are six basic transactions that will affect the comparability of the Statement of Net Position summary presentation as reflected below:

- **Net results of activities** will impact (increase/decrease) current assets and unrestricted net position.
- **Borrowing for capital** will increase current assets and long-term debt.
- **Spending borrowed proceeds on new capital** will reduce current assets and increase capital assets. There is a second impact, an increase in invested in capital assets and an increase in related net debt which will not change the invested in capital assets, net of debt.
- **Spending of non-borrowed current assets on new capital** will reduce current assets and increase capital assets and will reduce unrestricted net position and increase invested in capital assets, net of debt.
- **Principal payment on debt** will reduce current assets and reduce long-term debt and reduce unrestricted net position and increase invested in capital assets, net of debt.
- **Reduction of capital assets through depreciation** will reduce capital assets and invested in capital assets, net of related debt.

Governmental Activities

Net position for the City's governmental activities decreased by approximately \$436 thousand to approximately \$36.2 million.

A portion of the City's governmental net position is restricted as to the purpose they can be used for and are classified as invested in capital assets (land, buildings, streets, sidewalks, and equipment). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's governmental net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* may be used to meet government's ongoing obligations to citizens and creditors.

**Table 1**  
**City of Hialeah Gardens' Net Position**

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 7,102,567	\$ 3,496,079	\$ 3,064,321	\$ 3,844,925	\$10,166,888	\$ 7,341,004
Capital assets	39,090,958	39,842,085	26,443,596	26,588,315	65,534,554	66,430,400
Total assets	<u>46,193,525</u>	<u>43,338,164</u>	<u>29,507,917</u>	<u>30,433,240</u>	<u>75,701,442</u>	<u>73,771,404</u>
Pension Contributions	1,827,007	1,518,915	-	-	1,827,007	1,518,915
Total deferred outflows of resources	<u>1,827,007</u>	<u>1,518,915</u>	<u>-</u>	<u>-</u>	<u>1,827,007</u>	<u>1,518,915</u>
Long-term debt outstanding	2,085,869	2,821,463	82,499	533,763	2,168,368	3,355,226
Other liabilities	9,001,308	4,759,576	2,545,929	2,587,809	11,547,237	7,347,385
Total liabilities	<u>11,087,177</u>	<u>7,581,039</u>	<u>2,628,428</u>	<u>3,121,572</u>	<u>13,715,605</u>	<u>10,702,611</u>
Business license tax	222,569	284,437	-	-	222,569	284,437
Pension	457,684	296,453	-	-	457,684	296,453
OPEB	28,469	34,909	-	-	28,469	34,909
Total deferred inflows of resources	<u>708,722</u>	<u>615,799</u>	<u>-</u>	<u>-</u>	<u>708,722</u>	<u>615,799</u>
Net position:						
Net investment in capital assets	30,153,619	30,002,750	26,443,596	25,694,315	56,597,215	55,697,065
Restricted	3,897,377	3,419,162	16,104	16,104	3,913,481	3,435,266
Unrestricted	<u>2,173,637</u>	<u>3,173,560</u>	<u>419,789</u>	<u>1,601,249</u>	<u>2,593,426</u>	<u>4,774,809</u>
Total net position	<u>\$36,224,633</u>	<u>\$36,595,472</u>	<u>\$26,879,489</u>	<u>\$27,311,668</u>	<u>\$63,104,122</u>	<u>\$63,907,140</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Government-Wide Financial Analysis (Continued)**

Governmental Activities (Continued)

At the end of the current fiscal year, the City of Hialeah Gardens is able to report positive balances in two of the three categories of net position for the government as a whole, and positive balances in all three categories for its business-type activities.

Summary of Changes in Net Position

The following information is presented to assist the reader in understanding the different types of normal impacts that can affect revenues:

- **Economic condition** can reflect a declining, stable or growing environment and has a substantial impact on property, non-ad valorem assessments, sales, gas, or other tax revenues as well as consumer spending habits for building permits, user fees and consumption.
- The City Council has significant authority to set **increases or decreases in City's rates** (water and sewer, stormwater, permitting, user fees, etc.).
- **Changing patterns in intergovernmental and grant revenues** (both recurring and non-recurring) can significantly change and impact the annual comparisons.
- **Market impacts on investment income** may cause investment revenues to fluctuate from the prior year.

Some other basic impacts on expenses are reflected below:

- **Introduction of new programs** can have a substantial impact on property, non-ad valorem assessments, sales, gas, or other tax revenues as well as consumer spending habits for building permits, user fees and consumption.
- **Changes in service demand levels** can cause the City to increase or decrease authorized staffing. Staffing costs (salary and related benefits) represent a large portion of the City's operating costs.
- **Salary increases** such as cost of living, performance increases and market adjustments can impact personal service costs.
- **While inflation** appears to be reasonably modest, the City is a major consumer of certain commodities such as chemicals, supplies, fuels and parts. Some functional expenses may experience unusual commodity specific increases.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Government-Wide Financial Analysis (Continued)**

Summary of Changes in Net Position (Continued)

**Table 2**  
**Changes in City of Hialeah Gardens' Net Position**

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$ 2,958,265	\$ 2,520,742	\$ 7,369,924	\$ 7,420,376	\$10,328,189	\$ 9,941,118
Operating grants/contributions	1,973,564	350,166	-	-	1,973,564	350,166
Capital grants/contributions	72,070	1,063,161	-	-	72,070	1,063,161
General revenues:						
Property taxes	7,327,398	6,797,226	-	-	7,327,398	6,797,226
Intergovernmental	3,295,768	3,980,746	-	-	3,295,768	3,980,746
Utility taxes	1,945,582	2,301,058	-	-	1,945,582	2,301,058
Franchise taxes	1,589,417	1,078,120	-	-	1,589,417	1,078,120
Investment income	9,331	13,404	3,682	7,380	13,013	20,784
Other	108,534	131,857	-	-	108,534	131,857
Loss on sale of capital asset	(134,615)	-	-	-	(134,615)	-
<b>Total revenues</b>	<b>19,145,314</b>	<b>18,236,480</b>	<b>7,373,606</b>	<b>7,427,756</b>	<b>26,518,920</b>	<b>25,664,236</b>
<b>Expenses:</b>						
General government	10,960,543	10,003,729	-	-	10,960,543	10,003,729
Public safety	6,239,544	6,447,034	-	-	6,239,544	6,447,034
Human services	587,651	649,575	-	-	587,651	649,575
Culture and recreation	1,680,730	1,539,853	-	-	1,680,730	1,539,853
Interest on long-debt	47,685	85,488	-	-	47,685	85,488
Water and sewer	-	-	6,668,035	6,438,252	6,668,035	6,438,252
Stormwater	-	-	1,137,750	1,169,577	1,137,750	1,169,577
<b>Total expenses</b>	<b>19,516,153</b>	<b>18,725,679</b>	<b>7,805,785</b>	<b>7,607,829</b>	<b>27,321,938</b>	<b>26,333,508</b>
<b>Change in net position</b>	<b>(370,839)</b>	<b>(489,199)</b>	<b>(432,179)</b>	<b>(180,073)</b>	<b>(803,018)</b>	<b>(669,272)</b>
Net position, beginning	36,595,472	37,084,671	26,375,622	26,555,695	62,971,094	63,640,366
<b>Net position, ending</b>	<b>\$36,224,633</b>	<b>\$36,595,472</b>	<b>\$25,943,443</b>	<b>\$26,375,622</b>	<b>\$62,168,076</b>	<b>\$62,971,094</b>

The City's total net position showed a decrease of approximately \$868 thousand or -1.36% during the current fiscal year as a result of a decrease in revenues on both Governmental Activities and Business Activities.

The City's total revenues increased by 3.07% or \$790 thousand and total expenses increased by 3.75% or \$988 thousand.

Revenues for the City's governmental activities increased from \$18.3 million to \$19.1 million, while the expenses increased from \$18.7 million to \$19.5 million. The decrease in net position for governmental activities totaled approximately \$436 thousand in 2021, compared to \$424 thousand decrease in 2020.

The functional activities that had expense increases compared to last fiscal year were:

- Increases in revenues are mainly due to increase in charges for services, increase in property taxes revenues due to increase in property values.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Government-Wide Financial Analysis (Continued)**

Summary of Changes in Net Position (Continued)

Business-type Activities

For 2021, there was an decrease of approximately \$432 thousand in net position reported in connection with the City's business-type activities. Key elements of this decrease are as follows:

- Charges for services for business-type activities increased due to increase in water and sewer and stormwater rates.
- Operating expenses increased due to increase in water costs from Miami Dade County.

**Financial Analysis of the City's Funds**

As the City completed the year, its governmental funds reported a positive combined fund balances of approximately \$122 thousand, or a decrease of \$779 thousand compared to last year's positive combined fund balances of \$900 thousand. Included in this year's total change in fund balances are a \$1.2 million decrease in the General Fund, a decrease of \$59 thousand in the Streets and Roads Fund, and an increase of \$388 thousand in the CITT Fund (major funds).

The General Fund

The General Fund is the chief operating fund of the City. General tax revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. General operating expenses, fixed charges and capital improvement costs not paid through other funds are paid from this fund. At the end of the current fiscal year, unassigned fund balance of the general fund was approximately \$2.2 million, as compared with \$3.3 million in the prior year. Non-spendable fund balance decreased to \$192,416 in the current year compared to \$283,822 for the prior year.

Compared to the prior year, total General Fund revenues increased by approximately \$645 thousand or 4% in fiscal year 2021. Change was due to the net effect of operating grants received during the fiscal year.

In fiscal year 2021, total General Fund expenditures increased by 1.4 million or 8% compared to the prior year. The increase was due to cost of vehicles and equipment purchased for the Police Department.

Major Funds

The City's other major fund is the Streets and Roads Fund which accounts for local option gas tax revenues and expenditures of transportation and public works projects. For 2021, there were no charges for services of during the fiscal year. Charges for services are for construction projects in which the Streets and Roads fund performs the work and bill the water and sewer fund.

**General Fund Budgetary Highlights**

General Government:

- The City adopted a millage rate of 5.1613, which is an increase of 7.11% of the rolled back rate and provided the same level of services to Hialeah Gardens' residents.
- The City continued providing room and board to residents in distress who qualify under the low-income assistance program.

Capital Assets:

- The Publics Works Department continues repairing sidewalks and driveways throughout all areas of the City of Hialeah Gardens.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Capital Asset and Debt Administration**

Capital assets

The City of Hialeah Gardens' investment in capital assets for its governmental and business type activities as of September 30, 2021 increased by \$737 thousand over the prior year. This investment in capital assets includes land, buildings and system improvements, machinery and equipment, streets and median improvements and infrastructure, park facilities, and stormwater infrastructure.

**Table 3**  
**City of Hialeah Gardens' Capital Assets**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Capital Assets	\$69,769,063	\$68,850,627	\$41,610,835	\$41,068,224	\$111,379,898	\$109,918,851
Accumulated depreciation	<u>(30,678,105)</u>	<u>(29,008,542)</u>	<u>(15,167,239)</u>	<u>(14,479,909)</u>	<u>(45,845,344)</u>	<u>(43,488,451)</u>
	<u>\$39,090,958</u>	<u>\$39,842,085</u>	<u>\$26,443,596</u>	<u>\$26,588,315</u>	<u>\$ 65,534,554</u>	<u>\$ 66,430,400</u>

This year's major capital asset additions before depreciation for the governmental activities equaled approximately \$840 thousand and include the following:

- Streets and roadways improvements
- Purchase of vehicles
- Park improvements
- Improvements to sewer lines

Additional information on the City's capital assets can be found in Note 7 on pages 37 and 38 of this report.

Long-term debt

At year-end the City had \$2.5 million in bonds and notes outstanding— a decrease of approximately \$1 million over last year— as shown in Table 4 below. The debt position of the City is summarized below and is more fully explained in Note 8 Long-Term Debt beginning on pages 39 to 41 of this report.

**Table 4**  
**City of Hialeah Gardens' Debt**

	October 1, 2020	Additions	Reductions	September 30, 2021	Due within One Year
<b>Governmental activities:</b>					
Total bonds and notes payable	\$ 2,682,301	\$ -	\$ (587,549)	\$ 2,094,752	\$ 523,349
<b>Other liabilities:</b>					
OPEB liability	347,472	20,647	-	368,119	-
Net pension liability	905,841	705,594	(995,141)	616,294	-
Compensated absences	1,319,188	30,648	-	1,349,836	179,130
Governmental activity long-term liabilities	<u>\$ 5,254,802</u>	<u>\$ 756,889</u>	<u>\$ (1,582,690)</u>	<u>\$ 4,429,001</u>	<u>\$ 702,479</u>
<b>Business-type activities:</b>					
<b>Notes payable:</b>					
Utilities system revenue note, series 2012	\$ 894,000	\$ -	\$ (443,000)	\$ 451,000	\$ 451,000
Total notes payable	<u>894,000</u>	<u>-</u>	<u>(443,000)</u>	<u>451,000</u>	<u>451,000</u>
<b>Other liabilities:</b>					
OPEB liability	17,926	1,572	-	19,498	-
Compensated absences	111,599	70,682	(84,394)	97,887	15,388
Total other liabilities	<u>129,525</u>	<u>72,254</u>	<u>(84,394)</u>	<u>117,385</u>	<u>15,388</u>
Business-type activities long-term liabilities	<u>\$ 1,023,525</u>	<u>\$ 72,254</u>	<u>\$ (527,394)</u>	<u>\$ 568,385</u>	<u>\$ 466,388</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2021**

**Economic Factors and Next Year's Budgets**

- The City adopted a millage rate of 5.1613 for the fiscal year ended September 30, 2021 which is the same as previous year set by the County.
- Inflationary trends in the region compare unfavorably to national indices.
- Hialeah Gardens, like most communities across the state and nation, has been negatively impacted by the financial crisis and economic downturn gripping the United States. However, the City has maintained its high level of services while maintaining its tax millage rate the lowest it has been in years. Our millage rate this fiscal year is lower than it was in 1984. In addition, the City has still managed to keep a healthy surplus.

**Requests for Information**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, contact Juan Rivera, OMB Director, City of Hialeah Gardens, 10001 NW 87th Ave., Hialeah Gardens, FL 33016.



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## **BASIC FINANCIAL STATEMENTS**

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**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2021**

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
<u>ASSETS</u>			
Cash and cash equivalents	\$ 5,876,604	\$ 596,716	\$ 6,473,320
Accounts receivable - net	1,504,948	1,706,314	3,211,262
Prepays	192,416	-	192,416
Internal balances	533,318	(533,318)	-
Restricted assets:			
Cash and cash equivalents	-	1,294,609	1,294,609
Investments	361,255	-	361,255
Capital assets not being depreciated	6,226,293	12,156,342	18,382,635
Capital assets being depreciated, net	<u>32,864,665</u>	<u>14,287,254</u>	<u>47,151,919</u>
Total assets	<u>47,559,499</u>	<u>29,507,917</u>	<u>77,067,416</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
Pension	1,807,424	-	1,807,424
OPEB	<u>19,583</u>	<u>-</u>	<u>19,583</u>
Total deferred inflows of resources	1,827,007	-	1,827,007
<u>LIABILITIES</u>			
Accounts payable	445,305	1,009,611	1,454,916
Accrued payroll	314,208	22,165	336,373
Accrued interest	11,060	-	11,060
Customer deposits	-	1,025,177	1,025,177
Interfund loan	1,365,974	-	1,365,974
Unearned revenue	5,879,044	3,090	5,882,134
Noncurrent liabilities:			
Net pension liability	1,349,836	-	1,349,836
OPEB liability	376,678	19,498	396,176
The amount due in one year	625,177	466,388	1,091,565
The amount due in more than one year	<u>2,085,869</u>	<u>82,499</u>	<u>2,168,368</u>
Total liabilities	<u>12,453,151</u>	<u>2,628,428</u>	<u>15,081,579</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Business license tax	222,569	-	222,569
Pension	457,684	-	457,684
OPEB	<u>28,469</u>	<u>-</u>	<u>28,469</u>
Total deferred inflows of resources	<u>708,722</u>	<u>-</u>	<u>708,722</u>
<u>NET POSITION</u>			
Net investment in capital assets	30,153,619	26,443,596	56,597,215
Restricted for:			
Debt service	361,255	16,104	377,359
Public safety	294,038	-	294,038
Transportation	3,242,084	-	3,242,084
Unrestricted	<u>2,173,637</u>	<u>419,789</u>	<u>2,593,426</u>
Total net position	<u>\$ 36,224,633</u>	<u>\$ 26,879,489</u>	<u>\$ 63,104,122</u>

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>		<u>Total</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	
<b>Governmental activities:</b>							
General government	\$ 10,960,543	\$ 2,818,358	\$ 1,632,591	\$ 72,070	\$ (6,437,524)	\$ -	\$ (6,437,524)
Public safety	6,239,544	139,907	-	-	(6,099,637)	-	(6,099,637)
Human services	587,651	-	339,873	-	(247,778)	-	(247,778)
Culture and recreation	1,680,730	-	1,100	-	(1,679,630)	-	(1,679,630)
Interest on long-term debt	47,685	-	-	-	(47,685)	-	(47,685)
Total governmental activities	<u>19,516,153</u>	<u>2,958,265</u>	<u>1,973,564</u>	<u>72,070</u>	<u>(14,512,254)</u>	<u>-</u>	<u>(14,512,254)</u>
<b>Business-type activities:</b>							
Water & Sewer	6,668,035	6,665,287	-	-	-	(2,748)	(2,748)
Stormwater	1,137,750	704,637	-	-	-	(433,113)	(433,113)
Total business-type activities	<u>7,805,785</u>	<u>7,369,924</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(435,861)</u>	<u>(435,861)</u>
	<u>\$ 27,321,938</u>	<u>\$ 10,328,189</u>	<u>\$ 1,973,564</u>	<u>\$ 72,070</u>	<u>\$ (14,512,254)</u>	<u>\$ (435,861)</u>	<u>\$ (14,948,115)</u>
<b>General revenues:</b>							
Ad valorem taxes, levied for general purpose					\$ 7,327,398	\$ -	\$ 7,327,398
Utility taxes					1,945,582	-	1,945,582
Franchise fees on gross receipts					1,589,417	-	1,589,417
Intergovernmental (unrestricted)					3,295,768	-	3,295,768
Investment income (unrestricted)					9,331	3,682	13,013
Loss on disposition of capital assets					(134,615)	-	(134,615)
Other					108,534	-	108,534
Total general revenues and transfers					<u>14,141,415</u>	<u>3,682</u>	<u>14,145,097</u>
Change in net position					(370,839)	(432,179)	(803,018)
Net position, beginning - as previously reported					36,660,241	27,311,668	63,971,909
Prior period adjustment (See Note 15)					(64,769)	-	(64,769)
Net position, beginning - as restated					36,595,472	27,311,668	63,907,140
Net position, ending					<u>\$ 36,224,633</u>	<u>\$ 26,879,489</u>	<u>\$ 63,104,122</u>

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2021**

	Major Funds				Total Governmental Funds
	General Fund	Streets and Roads Fund	CITT Fund	Other Governmental Funds	
<u>ASSETS</u>					
Cash and cash equivalents	\$ 5,823,139	\$ -	\$ -	\$ 53,465	\$ 5,876,604
Accounts receivable - net	1,472,980	31,968	-	-	1,504,948
Due from other funds	7,484,722	792,290	3,361,853	685,491	12,324,356
Prepays	192,416	-	-	-	192,416
Restricted assets:					
Investments	361,255	-	-	-	361,255
Total assets	<u>15,334,512</u>	<u>824,258</u>	<u>3,361,853</u>	<u>738,956</u>	<u>20,259,579</u>
<u>LIABILITIES</u>					
Accounts payable	445,305	-	-	-	445,305
Accrued payroll	314,208	-	-	-	314,208
Due to other funds	4,304,022	7,042,098	-	444,918	11,791,038
Interfund loan	1,365,974	-	-	-	1,365,974
Unearned revenues	5,879,044	-	-	-	5,879,044
Total liabilities	<u>12,308,553</u>	<u>7,042,098</u>	<u>-</u>	<u>444,918</u>	<u>19,795,569</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Business license tax	222,569	-	-	-	222,569
Unavailable revenues	-	-	119,769	-	119,769
Total deferred inflows of resources	<u>222,569</u>	<u>-</u>	<u>119,769</u>	<u>-</u>	<u>342,338</u>
<u>FUND BALANCES</u>					
Nonspendable	192,416	-	-	-	192,416
Restricted	361,255	-	3,242,084	294,038	3,897,377
Unassigned	2,249,719	(6,217,840)	-	-	(3,968,121)
Total fund balances	<u>2,803,390</u>	<u>(6,217,840)</u>	<u>3,242,084</u>	<u>294,038</u>	<u>121,672</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 15,334,512</u>	<u>\$ 824,258</u>	<u>\$ 3,361,853</u>	<u>\$ 738,956</u>	<u>\$ 20,259,579</u>

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2021**

Fund balances - total government funds (Page 14) \$ 121,672

Amounts reported for governmental activities in the statement of net position are different as a result of:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.

Governmental capital assets		69,769,063
Less accumulated depreciation		(30,678,105)

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.

Revenue bonds	(1,412,780)	
Notes payable	(681,972)	
OPEB liability	(376,678)	
Accrued interest	(11,060)	
Compensated absences	(616,294)	(3,098,784)

Net pension liability		(1,349,836)
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Deferred outflows of resources related to pension contributions and OPEB are not recognized in the governmental funds; however, they are reported in the statement of net position under full accrual accounting		1,827,007
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Deferred inflows of resources related to pension and OPEB earnings are not recognized in the governmental funds; however, they are reported in the statement of net position under full accrual accounting		(486,153)
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Revenue collected outside of the period of availability is not available to pay for current period expenditures and therefore, is a deferred inflow in the funds.		119,769
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Net position of governmental activities (Page 12) \$ 36,224,633

**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	Major Funds			Other Governmental Funds	Total Governmental Funds
	General Fund	Streets and Roads Fund	CITT Fund		
<b>REVENUES:</b>					
Ad valorem taxes	\$ 7,327,398	\$ -	\$ -	\$ -	\$ 7,327,398
Intergovernmental	3,510,404	703,600	1,045,174	-	5,259,178
Utility taxes	1,945,582	-	-	-	1,945,582
Franchise taxes	1,589,417	-	-	-	1,589,417
Impact fees	-	-	-	112,799	112,799
Licenses and permits	2,137,134	-	-	-	2,137,134
Charges for services	642,579	-	-	-	642,579
Fines and forfeitures	22,206	-	-	4,902	27,108
Interest	9,331	-	-	-	9,331
Other	109,634	-	-	-	109,634
Total revenues	<u>17,293,685</u>	<u>703,600</u>	<u>1,045,174</u>	<u>117,701</u>	<u>19,160,160</u>
<b>EXPENDITURES:</b>					
Current:					
General government	8,590,681	606,500	573,769	-	9,770,950
Public safety	6,142,574	-	-	-	6,142,574
Human services	586,021	-	-	-	586,021
Culture and recreation	1,514,738	-	-	-	1,514,738
Debt service:					
Principal retirement	435,346	152,203	-	-	587,549
Interest and fiscal charges	47,086	4,380	-	-	51,466
Capital outlay:					
General government	331,063	-	83,510	-	414,573
Public safety	492,576	-	-	-	492,576
Human services	47,019	-	-	-	47,019
Culture and recreation	266,499	-	-	-	266,499
Total expenditures	<u>18,453,603</u>	<u>763,083</u>	<u>657,279</u>	<u>-</u>	<u>19,873,965</u>
Excess (Deficiency) of revenues	<u>(1,159,918)</u>	<u>(59,483)</u>	<u>387,895</u>	<u>117,701</u>	<u>(713,805)</u>
Net change in fund balances	(1,159,918)	(59,483)	387,895	117,701	(713,805)
Fund balances, beginning of year, as previously reported	3,963,308	(6,185,738)	2,946,339	176,337	900,246
Prior period adjustment - See Note 15	-	27,381	(92,150)	-	(64,769)
Fund balances, beginning of year, as restated	<u>3,963,308</u>	<u>(6,158,357)</u>	<u>2,854,189</u>	<u>176,337</u>	<u>835,477</u>
Fund balances, end of year	<u>\$ 2,803,390</u>	<u>\$ (6,217,840)</u>	<u>\$ 3,242,084</u>	<u>\$ 294,038</u>	<u>\$ 121,672</u>

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

Amounts reported for governmental activities in the statement of activities are different as a result of:

Net change in fund balances - total government funds (Page 16) \$ (713,805)

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.

Expenditures for capital outlays	1,121,559	
Less current year depreciation	(1,738,071)	
Loss on disposition of capital assets	(134,615)	
Net adjustment	(751,127)	(751,127)

The issuance of long term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.

Principal payments	587,549	
Accrued interest	3,781	
OPEB liability	(29,206)	
Compensated absences	289,547	
Net pension liability	(30,648)	821,023

Changes in the City's pension and OPEB deferred outflows and pension deferred inflows for the current year are not reported in the governmental funds but are reported in the statement of activities 153,301

Revenue collected outside of the period of availability is not available to pay for current period expenditures however it is available to pay long term obligations of the City. 119,769

Change in net position of governmental activities (Page 13) \$ (370,839)

**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**SEPTEMBER 30, 2021**

	Business-type Activities - Enterprise Funds		
	Major Fund	Non-Major Fund	Total
	Water & Sewer	Stormwater	
<u>ASSETS</u>			
Current assets:			
Cash and cash equivalents	\$ 596,716	\$ -	\$ 596,716
Due from other funds	17,572	11,243	28,815
Accounts receivable - net	1,706,314	-	1,706,314
Restricted assets:			
Cash and cash equivalents	1,294,609	-	1,294,609
Total current assets	3,615,211	11,243	3,626,454
Non-current assets:			
Capital assets not being depreciated	10,984,037	1,172,305	12,156,342
Capital assets being depreciated, net	13,150,690	1,136,564	14,287,254
Total noncurrent assets	24,134,727	2,308,869	26,443,596
Total assets	27,749,938	2,320,112	30,070,050
<u>LIABILITIES</u>			
Current liabilities:			
Accounts payable	1,009,611	-	1,009,611
Accrued payroll	22,165	-	22,165
Due to other funds	26,521	535,612	562,133
Unearned revenues	3,090	-	3,090
Customer deposits-payable from restricted assets	1,025,177	-	1,025,177
Current portion of non-current liabilities	466,388	-	466,388
Total current liabilities	2,552,952	535,612	3,088,564
Non-current liabilities:			
OPEB liability	16,517	2,981	19,498
Compensated absences	74,385	8,114	82,499
Total non-current liabilities	90,902	11,095	101,997
Total liabilities	2,643,854	546,707	3,190,561
<u>NET POSITION</u>			
Net investment in capital assets	24,134,727	2,308,869	26,443,596
Restricted for debt service	16,104	-	16,104
Unrestricted	955,253	(535,464)	419,789
Total net position	\$ 25,106,084	\$ 1,773,405	\$ 26,879,489

See notes to basic financial statements



**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	Business-type Activities - Enterprise Funds		
	Major Fund	Non-Major Fund	Total
	Water & Sewer	Stormwater	
Operating revenues:			
Charges for services	\$ 6,665,287	\$ 704,637	\$ 7,369,924
Total operating revenues	<u>6,665,287</u>	<u>704,637</u>	<u>7,369,924</u>
Operating expenses:			
Operations and maintenance	2,392,476	1,053,746	3,446,222
Water and disposal costs	3,651,118	-	3,651,118
Depreciation	<u>603,326</u>	<u>84,004</u>	<u>687,330</u>
Total operating expenses	<u>6,646,920</u>	<u>1,137,750</u>	<u>7,784,670</u>
Operating income (loss)	<u>18,367</u>	<u>(433,113)</u>	<u>(414,746)</u>
Nonoperating revenues (expenses):			
Interest income	3,682	-	3,682
Interest expense and fees	<u>(21,115)</u>	<u>-</u>	<u>(21,115)</u>
Total nonoperating expenses	<u>(17,433)</u>	<u>-</u>	<u>(17,433)</u>
Change in net position	934	(433,113)	(432,179)
Net position, beginning of year	<u>25,105,150</u>	<u>2,206,518</u>	<u>27,311,668</u>
Net position, end of year	<u>\$ 25,106,084</u>	<u>\$ 1,773,405</u>	<u>\$ 26,879,489</u>

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	Business-type Activities -		
	Enterprise Funds		
	Major Fund	Non-Major Fund	Total
Water & Sewer	Stormwater		
Cash flows from operating activities:			
Cash received from customers, governments and other funds	\$ 6,014,458	\$ 1,492,940	\$ 7,507,398
Cash paid to suppliers and other funds	(5,473,900)	(219,256)	(5,693,156)
Cash paid for employees	(617,219)	(836,040)	(1,453,259)
Net cash provided by (used in) operating activities	<u>(76,661)</u>	<u>437,644</u>	<u>360,983</u>
Cash flows from capital related financing activities:			
Acquisition and construction of capital assets	(104,967)	(437,644)	(542,611)
Principal retirements of capital debt	(456,448)	-	(456,448)
Interest paid on capital debt	(21,115)	-	(21,115)
Net cash used in capital and related financing activities	<u>(582,530)</u>	<u>(437,644)</u>	<u>(1,020,174)</u>
Cash flows from investing activities:			
Interest and other income	<u>3,682</u>	-	<u>3,682</u>
Net cash provided by investing activities	<u>3,682</u>	-	<u>3,682</u>
Net decrease in cash and cash equivalents	(655,509)	-	(655,509)
Cash and cash equivalents, October 1	<u>2,546,834</u>	-	<u>2,546,834</u>
Cash and cash equivalents, September 30	<u>\$ 1,891,325</u>	<u>\$ -</u>	<u>\$ 1,891,325</u>
Reported in statement of net position as follows:			
Unrestricted	\$ 596,716	\$ -	\$ 596,716
Restricted	<u>1,294,609</u>	-	<u>1,294,609</u>
	<u>\$ 1,891,325</u>	<u>\$ -</u>	<u>\$ 1,891,325</u>
Reconciliation of operating income to net cash provided by operating activities:			
Operating income (loss)	\$ 18,367	\$ (433,113)	\$ (414,746)
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation	603,326	84,004	687,330
Change in assets and liabilities:			
(Increase) decrease in:			
Accounts receivable	(17,282)	-	(17,282)
Due from other funds	(17,572)	252,691	235,119
Increase (decrease) in:			
Accounts payable and accrued liabilities	(49,810)	-	(49,810)
Compensated absences	1,286	(1,550)	(264)
OPEB liability	1,572	-	1,572
Due to other funds	(628,354)	535,612	(92,742)
Customer deposits	12,379	-	12,379
Other liabilities	(573)	-	(573)
Total adjustments	<u>(95,028)</u>	<u>870,757</u>	<u>775,729</u>
Net cash provided by operating activities	<u>\$ (76,661)</u>	<u>\$ 437,644</u>	<u>\$ 360,983</u>

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**SEPTEMBER 30, 2021**

	<u>Pension</u> <u>Trust Fund</u>	N.W. District Special Assessment Custodial <u>Fund</u>
<b><u>ASSETS</u></b>		
Cash and cash equivalents	\$ 641,106	\$ 867,040
Receivables:		
State	244,949	-
City	22,986	1,365,974
Employee	5,457	-
Accrued interest and dividends	26,682	-
Proceeds from securities sold	47,059	-
Total receivables	347,133	1,365,974
Investments, at fair value		
U.S. Government securities	2,295,146	-
Corporate bonds	1,931,887	-
Domestic equity	11,101,781	-
International equity	2,866,915	-
Fixed income fund	1,401,306	-
Real estate fund	2,390,648	-
Total investments	21,987,683	-
Total assets	22,975,922	2,233,014
<b><u>LIABILITIES</u></b>		
Accrued expenses	31,716	31,762
Payable for securities purchased	24,239	-
Current portion - special assessment payable	-	638,370
Long-term portion - special assessment payable	-	3,644,130
Total liabilities	55,955	4,314,262
<b><u>NET POSITION</u></b>		
Net position restricted for pensions	\$ 22,919,967	\$ (2,081,248)

See notes to basic financial statements

**CITY OF HIALEAH GARDENS, FLORIDA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	Pension <u>Trust Fund</u>	N.W. District Special Assessment Custodial <u>Fund</u>
Additions:		
Contributions:		
City	\$ 612,643	\$ -
Member	145,453	-
State	244,949	-
Special assessment revenues	-	857,331
Total contributions	<u>1,003,045</u>	<u>857,331</u>
Investment income:		
Net appreciation in fair value of investments	3,261,341	-
Interest and dividend income	580,128	25,954
Total investment income	<u>3,841,469</u>	<u>25,954</u>
Less: investment expenses	76,966	-
Net investment income	<u>3,764,503</u>	<u>25,954</u>
Total additions	<u>4,767,548</u>	<u>883,285</u>
Deductions:		
Benefits paid	825,696	-
Refunds of contributions	15,643	-
Administrative expenses	80,392	-
Interest expense	-	206,725
Total deductions	<u>921,731</u>	<u>206,725</u>
Changes in net position	3,845,817	676,560
Net position, beginning of year, as previously reported	<u>19,074,150</u>	<u>-</u>
Restatement - See Note 1	-	(2,757,808)
Net position, beginning of year, as restated	<u>19,074,150</u>	<u>(2,757,808)</u>
Net position, end of year	<u>\$ 22,919,967</u>	<u>\$ (2,081,248)</u>

See notes to basic financial statements

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**NOTES TO BASIC FINANCIAL STATEMENTS**

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**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Financial Reporting Entity**

The City of Hialeah Gardens, Florida, (the “City”) was incorporated under Chapter 165 of the Florida Statutes. The City operates under a Council-Mayor form of government and provides the following services as authorized by its charter: public safety, highways and streets, sanitation, health and social services, culture, recreation, public works, improvements, planning and zoning, and general administrative services.

As required by generally accepted accounting principles, these basic financial statements present the reporting entity of the City. Component units are legally separate entities for which the government is considered to be financially accountable and for which the nature and significance of their relationship with the primary government are such that exclusion would cause the City’s combined financial statements to be misleading or incomplete. The primary government is considered financially accountable if it appoints a voting majority of an organization’s governing body and 1) it is able to impose its will on the organization or 2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the Board. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity financial statements to be misleading or incomplete.

Based upon the application of these criteria, there were no organizations which met the criteria described above.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City’s accounting policies are described below:

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining non-major governmental funds are aggregated and reported as other governmental or other proprietary funds.

**C. Measurement Focus, Basis of Accounting and Basis of Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers receivables collected within 60 days after year-end to be available and recognizes them as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Revenues for expenditure driven grants are recognized when the qualifying expenditures are incurred. All other revenue items are considered to be measurable and available only when the City receives cash.

The City reports the following major governmental funds:

General Fund – This fund is the City’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Streets and Roads Fund – This fund accounts for the revenues and expenses related to the maintenance and improvements of the City’s streets and road.

CITT Fund – This fund accounts for the proceeds of revenues from Citizen Independent Transportation Trust (CITT) of Miami Dade that is legally restricted for transportation and transit related activities.

The City reports the following major proprietary funds:

Water and Sewer Fund – This fund accounts for the provision of potable water to residents and the corresponding sewage disposal, which is processed by Miami-Dade County. The City operates the water treatment facility, water distribution system, sewage transportation pipelines, and sewage pumping stations.

Additionally, the City reports the following fiduciary fund types:

Pension Trust Fund – This fund accounts for the activities of the Hialeah Gardens Police Officers Pension Trust Fund, which accumulates resources for pension benefit payments to qualified public safety employees.

Custodial Fund – This fund is custodial in nature and does not present results of operations or have a measurement focus. This fund is used to account for assets that the City holds for others in an custodial capacity.

The financial statements of the City have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard setting body for governmental accounting and financial reporting. The financial statements of the City follow the guidance of GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements* for both the government wide and proprietary fund financial statements. Governments also have the option of following subsequent FASB pronouncements for their business-type activities and enterprise funds subject to this same limitation. The City has elected not to follow subsequent FASB guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City’s enterprise fund functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, and 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water & sewer, and stormwater fund, are charges to customers for services. The water & sewer fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is City policy to use restricted resources first, and then unrestricted resources as needed.

**D. Deposits and Investments**

The City's cash and cash equivalents include cash on hand and certificates of deposit with original maturities of three months or less from the date of acquisition. Substantially all other investments, including pension investments, are recorded at fair value.

The City's and pension plan investments are governed by their respective investment policies.

**E. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Operating revenues in the Water and Sewer Enterprise Fund are generally recognized on the basis of cycle billings rendered monthly. Revenues for services delivered during the last month of the fiscal year that have not been read by September 30, 2021 are accrued based on meter readings for the applicable consumption period and billed in October.

All trade and property tax receivables are shown net of an allowance for uncollectible accounts. Uncollectible accounts receivable allowances are based on historical trends.

**F. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Amounts reported in the governmental funds are offset by an equal reservation of fund balance in the fund financial statements. This is an indication that these components of current assets do not constitute available spending resources.



**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**G. Property Taxes**

Property values are assessed as of January 1 of each year, at which time taxes become an enforceable lien on the property. Tax bills are mailed for the City by Miami Dade County on or about October 1 of each year and are payable with discounts of up to 4% offered for early payment. Taxes become delinquent on April 1 of the year following the year of assessment and State law provides for enforcement of collection of property taxes by seizure of the personal property or by the sale of interest-bearing tax certificates to satisfy unpaid property taxes.

Assessed values are established by the Miami-Dade County Property Appraiser. In November 1992, a Florida constitutional amendment was approved by the voters, which provides for limiting the increases in homestead property valuations for ad valorem tax purposes to a maximum of 3% annually and also provides for reassessment of market values upon changes in ownership. The County bills and collects all property taxes and remits them to the City.

State statutes permit municipalities to levy property taxes at a rate of up to 10 mills (\$10 per \$1,000 of assessed taxable valuation). The tax levy of the City is established by the City Council and the Miami-Dade County Property Appraiser incorporates the City's millage into the total tax levy, which includes the County and the County School Board tax requirements. The millage rate assessed by the City for the year ended September 30, 2021 was 5.1613 mills (\$5.1613 per \$1,000 of taxable assessed valuation).

**H. Restricted Assets**

Certain assets of the general fund have been classified as restricted because their use is restricted by a bond indenture agreement for the City's debt service requirements. Proceeds from forfeiture funds are classified as restricted in the Law Enforcement Special Revenue Fund since these resources are specifically earmarked for law enforcement purposes only. Additionally, proceeds from local option gas taxes and the Citizens Independent Transportation Tax are classified as restricted since these resources may only be used for road and transportation related expenditures.

The balance of the restricted asset accounts in the enterprise funds include \$1,025,177 in customer deposits placed with the City for utility services.

**I. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of three years or more. Purchased or constructed assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add value to the asset or materially extend its useful life are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Buildings and improvements	20 – 50 years	N/A
Water and sewer systems	N/A	20 – 50 years
Vehicles	5 years	5 years
Office equipment	5 years	5 years
Machinery and equipment	5 years	5 years
Right to use Miami-Dade waterline	N/A	50 years
Infrastructure	40 – 50 years	40 – 50 years

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**J. Unearned Revenues**

Unearned revenues include amounts collected before revenue recognition criteria are met and receivables, which, under the modified accrual basis of accounting, are measurable, but not yet available. The unearned items consist primarily of impact fee revenues.

**K. Utility Billings**

Utility customers are billed monthly on a cycle basis. Unbilled revenue is recognized in the accompanying financial statements based upon estimates of revenues for services rendered between billing cycle dates and fiscal year end.

**L. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the City reports a deferred outflows of resources relating to pensions of \$949,832 and OPEB of \$19,583.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, there are three items in this category. The sources of these amounts are local business license tax collected in advance of \$222,569, \$119,769 CITT unavailable revenues, \$28,469 related to OPEB, and \$457,684 related to pensions. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available.

Net position is the residual of all other elements presented in a statement of financial position. It is the difference between (a) assets plus deferred outflow of resources and (b) liabilities and deferred inflows of resources.

**M. Compensated Absences**

City employees are granted vacation and sick leave in varying amounts based on length of service and the department which the employee services. The City's vacation and sick leave policy is to permit employees to accumulate earned but unused sick pay benefits. Such leave is accrued and reported as a fund liability when it is probable that the City will compensate the employee with expendable available financial resources. Vacation and sick leave are accrued when incurred in proprietary funds and reported as a fund liability. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

**N. Employee Benefit Plan and Net Pension Liability**

The City provides a separate defined benefit pension plan for its police officers. At September 30, 2021, the City recorded a net pension liability related to the plan in its government-wide statement of net position. Please refer to Note 10 for further information.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**O. Post-Employment Benefits Other Than Pensions (OPEB)**

Pursuant to Section 112.0801, Florida Statutes, the City is mandated to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. Retirees are required to pay 100% of the premium rates where premiums are determined based upon a blended rate used for active employees and retirees. These premium rates were adjusted to reflect differing utilization rates by age and gender and the impact of the Medicare program on claim costs. The blended rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. The City currently provides these benefits in accordance with the vesting and retirement requirements of the City.

The plan is not accounted for as a trust fund and an irrevocable trust has not been established to fund this plan. The plan does not issue a separate financial report. The City is financing the post employee benefits on a pay-as-you-go basis. There are no assets accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

**P. Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond insurance costs are amortized over the term of the related debt. For proprietary fund types, bonds payable is reported net of the applicable bond premium, discount, and issuance costs.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

**Q. Net Position**

Total equity as of September 30, 2021, is classified into three components of net position:

- Net investment in capital assets - This category consists of capital assets (including restricted capital assets), net of accumulated depreciation and reduced by any outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, and improvements of those assets.
- Restricted net position - This category consists of net position restricted in their use by (1) external groups such as grantors, creditors or laws and regulations of other governments; or (2) law, through constitutional provisions or enabling legislation.
- Unrestricted net position - This category includes all of the remaining net position that do not meet the definition of the other two categories.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**R. Fund Balance**

As of September 30, 2021, fund balances of the governmental funds are classified as follows:

- Non-spendable - Amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.
- Restricted - Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- Committed - Amounts that can be used only for specific purposes determined by a formal action of the City Council. Commitments may be established, modified, or rescinded only through ordinances or resolutions (which are equally binding and the highest level of decision-making authority) approved by the City Council.
- Assigned - Assigned fund balances are amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. Intent is established by the City Council who has the authority to assign, modify or rescind amounts to be used for specific purposes. This balance includes (a) all remaining amounts that are reported in governmental funds (other than the General Fund) that are not classified as non-spendable, restricted, or committed, and (b) amounts in the General Fund that are intended to be used for a specific purpose. Specific amounts that are not restricted or committed in a special revenue or capital projects fund are assigned for the purposes in accordance with the nature of their fund type. Assignment within the General Fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the City itself.
- Unassigned - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit this, such as grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

	<u>General Fund</u>	<u>Streets and Roads Fund</u>	<u>CITT Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund balances:					
Nonspendable:					
Prepays	\$ 192,416	\$ -	\$ -	\$ -	\$ 192,416
Restricted:					
Transportation	-	-	3,242,084	-	3,242,084
Public Safety	-	-	-	294,038	294,038
Debt service	361,255	-	-	-	361,255
Unassigned:	2,249,719	(6,217,840)	-	-	(3,968,121)
Total fund balances	<u>\$ 2,803,390</u>	<u>\$ (6,217,840)</u>	<u>\$ 3,242,084</u>	<u>\$ 294,038</u>	<u>\$ 121,672</u>
Fund balances:					
Nonspendable	\$ 192,416	\$ -	\$ -	\$ -	\$ 192,416
Restricted	361,255	-	3,242,084	294,038	3,897,377
Unassigned	2,249,719	(6,217,840)	-	-	(3,968,121)
Total fund balances	<u>\$ 2,803,390</u>	<u>\$ (6,217,840)</u>	<u>\$ 3,242,084</u>	<u>\$ 294,038</u>	<u>\$ 121,672</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**S. Net Position Flow Assumption**

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted-net position is applied.

**T. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts of assets, liabilities, disclosures of contingent liabilities, revenues and expenditures/expenses reported in the financial statements and accompanying notes. These estimates include assessing the collectability of receivables, the realization of pension obligations and the useful lives of capital assets. Although these estimates as well as all estimates are based on management's knowledge of current events and actions it may undertake in the future, they may ultimately differ from actual results.

**U. Change in Accounting Principles**

During the fiscal year ended September 30, 2021, the City adopted new accounting guidance by implementing the provisions of GASB Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying and reporting fiduciary activities. The implementation of this statement has resulted in changing the presentation of the financial statements by including special assessment revenues, interest expenses, and establishing ending net position for the N.W. District Special Assessment Custodial Funds not previously required. Beginning net position has been restated to reflect this change.

	N.W. District Special Assessment Custodial <u>Fund</u>
Net position - beginning, as previously reported	\$ -
Change in accounting principles	<u>(2,757,808)</u>
Net position - beginning, as restated	<u>\$ (2,757,808)</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

By its nature as a local government unit, the City is subject to various federal, state, and local laws and contractual regulations. The City has no material violations of finance-related legal and contractual obligations.

**Fund Accounting Requirements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like any other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related requirements, bond covenants, and segregation for management purposes.

**Revenue Restrictions**

The City has various restrictions placed over certain revenue sources from federal, state, or local requirements. The primary revenue sources include:

<u>Revenue Source</u>	<u>Legal Restrictions of Use</u>
Gas Tax	Roads, sidewalks, streets
Transportation Tax	Transportation and roads
Nutrition Program for the Elderly	Grant Program Expenditures
Police Forfeitures	Law Enforcement
Federal Emergency Management Agency	Disaster mitigation

For the year ended September 30, 2021, the City complied, in all material respects, with these revenue restrictions.

**Deficit fund balance/net position**

The following funds had deficits in the amounts indicated as of September 30, 2021:

<u>Fund</u>	<u>Deficit</u>
Special Revenue:	
Streets and Roads Fund	\$ 6,217,840
Fiduciary:	
N.W. District Special Assessment Custodial Fund	\$ 2,757,808

The deficit in the Streets and Roads Fund is due to the Northwest District Special Assessment Project. The City plans to eliminate this deficit with the special assessments collected in excess of the related debt payment. Over the next several years this excess will be used to pay back the general fund for the monies advanced to the streets and roads fund for expenses related to this project. In addition, these improvements are an investment as the completion of this project will bring new revenues to the City. These revenues include increases in property taxes due to the increases in property values, permit fees, and business tax receipts for new business entering that geographical area.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)**

**Excesses of expenditures over appropriations**

For fiscal year ended September 30, 2021, expenditures exceeded appropriations in the following departments for the General Fund.

	Final		Amount in Excess
	<u>Budget</u>	<u>Actual</u>	<u>of Final Budget</u>
General government services	\$ 6,941,100	\$ 8,590,681	\$ 1,649,581
Public safety	6,079,400	6,142,574	63,174
Culture and recreations	1,434,500	1,514,738	80,238
Human services	556,500	586,021	29,521

This excess of expenditures in these departments were funded with surpluses in other departments as well as greater than anticipated revenues.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

**Deposits**

In addition to insurance provided by the Federal Depository Insurance Corporation, all deposits are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, Florida Security for Public Deposits Act, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer or another banking institution eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Accordingly, all amounts reported as deposits are insured or collateralized with securities held by the entity or its agent in the entity's name.

**Investments – City**

The City is authorized to invest in obligations of the U.S. Treasury, its agencies, instrumentalities, and the Local Government Surplus Funds Trust Fund administered by the State Board of Administration. The investment policy defined in the statutes attempts to promote, through state assistance, the maximization of net interest earnings on invested surplus funds of local units of governments while limiting the risk to which the funds are exposed.

As of September 30, 2021, the City had the following investments:

<u>Investment Type</u>	<u>Value</u>	Maturities (In Years) Less Than One Year
Certificates of deposit	\$ 361,255	\$ 361,255
Total	<u>\$ 361,255</u>	<u>\$ 361,255</u>

**Interest Rate Risk** - Interest rate risk refers to the portfolio's exposure to fair value losses arising from increasing interest rates. The City does not have a written policy on interest rate risk; however, the City manages its exposure to declines in fair values by limiting the weighted average monthly maturity of its investment portfolio to less than one year.

**Credit Risk** - State law limits investments in bonds, U.S. Treasuries and agency obligations, or other evidence of indebtedness to the top ratings issued by nationally recognized statistical rating organizations (NRSRO) of the United States.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**Investments – City (Continued)**

Concentration of Credit Risk - The City's investment policy does not stipulate any limit on the percentage that can be invested in any one issuer. GASB statement No. 40 requires disclosure when the percent is 5% or more in any one issuer. As of September 30, 2021, the value of each position held in the City's portfolio comprised less than 5% of the City's investment assets.

**Investments – Pension Plan**

Florida statutes and the Plan's investment policy authorize the Plan's Board of Trustees to invest in various investments. Investments in all equity securities are limited to those listed on major U.S. stock exchange and limited to no more than 70% (at market) of the Plan's total asset value. Investments in stocks of foreign companies are limited to 25% (at cost) of the value of the portfolio.

Fixed income securities must be rated A or better by at least one of the three nationally recognized rating agencies.

<u>Authorized Investments</u>	<u>Target %</u>	<u>Actual %</u>
Domestic equity	47.5%	49.7%
International equity	12.5%	12.6%
Domestic bonds	20.0%	19.9%
International bonds	10.0%	6.2%
Real estate	10.0%	10.5%
Cash and cash equivalents	0.0%	1.1%

As of September 30, 2021, the Plan had the following investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>			
		<u>Less than 1 Year</u>	<u>1-5 Years</u>	<u>6-10 Years</u>	<u>More than 10 Years</u>
Collateralized mortgage obligations	\$ 1,152,027	\$ -	\$ 56,640	\$ 182,105	\$ 913,282
Corporate bonds	1,931,885	90,950	1,037,788	788,420	14,727
Foreign bonds notes & debentures	79,533	-	36,580	42,953	-
Mortgage backed securities	814,374	-	185,778	412,584	216,012
Municipal obligations	109,240	-	63,527	45,713	-
U.S. government obligations	139,974	-	102,036	37,938	-
Total fixed income securities	<u>\$ 4,227,033</u>	<u>\$ 90,950</u>	<u>\$ 1,482,349</u>	<u>\$ 1,509,713</u>	<u>\$ 1,144,021</u>

Interest Rate Risk - Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. As a means of limiting its exposure to interest rate risk, the Plan diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer with various durations of maturities.

Credit Risk - Credit risk is the risk that a security or a portfolio will lose some or all its value due to a real or perceived change in the ability of the issuer to repay its debt. This risk is generally measured by the assignment of a rating by a nationally recognized statistical rating organization. The Plan's investment policy utilizes portfolio diversification in order to control this risk.



**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**Investments – Pension Plan (Continued)**

Credit Risk (Continued)

The following table discloses credit ratings by investment type, at September 30, 2021:

	<u>Fair Value</u>	<u>Percentage of Portfolio</u>
* U.S. government guaranteed risk debt securities:	\$ 1,259,873	29.81%
AAA	67,257	1.59%
AA+	172,650	4.08%
AA	92,411	2.19%
AA-	91,535	2.17%
A+	184,559	4.37%
A	60,580	1.43%
A-	232,410	5.50%
BBB+	306,280	7.25%
BBB	241,619	5.72%
BBB-	496,176	11.74%
NR	1,021,683	24.17%
Total credit risk debt securities	<u>2,967,160</u>	<u>70.19%</u>
Total fixed income securities	<u>\$ 4,227,033</u>	<u>100.00%</u>

\*Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not have purchase limitations.

Concentration of Credit Risk - The investment policy of the Plan contains limitations on the amount that can be invested in any one issuer as well as maximum portfolio allocation percentages. As of September 30, 2021, no investment by any one issuer was above the 5% threshold required for disclosure.

Custodial of Credit Risk - This is the risk that in the event of a failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Consistent with the Plan's investment policy, the investments are held by Plan's custodial bank and registered in the Plan's name.

Risks and uncertainties - The Plan has investments in a combination of stocks, bonds, government securities and other investment securities. Investment securities are exposed to various risks, such as interest rate, market and credit risk. Due to the level of risk associated with certain investment securities and the level of uncertainty related to changes in the value of investment securities, it is at least reasonably possible that changes in risks in the near term would materially affect balances and the amounts reported in the statement of plan net assets and the statement of changes in plan net assets. The Plan, through its investment advisors, monitors the Plan's investments and the risks associated therewith on a regular basis, which the Plan believes minimizes these risks. The Plan does not participate in any securities lending transactions nor has it used, held or written derivative financial instruments.

Foreign Currency Risk - Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of the investment or a deposit. The Plan's international risk portfolio is denominated in U.S. Dollar, consequently, there is no foreign currency risk.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 4 – FAIR VALUE MEASUREMENTS**

GASB 72 establishes a hierarchal disclosure framework which prioritizes and ranks the level of market price observability used in measuring investments at fair value. Market price observability is impacted by a number of factors, including the type of investment and the specific characteristics of the investment. Fair value represents the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Investments with readily available actively quoted prices or for which fair value can be measured from actively quoted prices generally will have a higher degree of market price observability and lesser degree of judgment used in measuring fair value.

The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

The Plan has established a framework to consistently measure the fair value of the Plan's assets and liabilities in accordance with applicable accounting, legal, and regulatory guidance. This framework has been provided by establishing valuation policy and procedures that will provide reasonable assurance that assets and liabilities are carried at fair value.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, an investment's level within the fair value hierarchy is based on the lowest level of input that is significant to the fair value measurement. The Plan's assessment of the significance of a particular input to the fair value measurement requires judgment and considers factors specific to the investment.

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**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 4 – FAIR VALUE MEASUREMENTS (CONTINUED)**

The following table summarizes the Plan's investments within the fair value hierarchy at September 30, 2021:

	<u>Fair Value Measurements Using</u>		
		Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs
	<u>9/30/2021</u>	<u>(Level 1)</u>	<u>(Level 2)</u>
<u>Investments by fair value level</u>			
Short-term investment funds	\$ 639,849	\$ 639,849	\$ -
Total short-term investment funds	<u>639,849</u>	<u>639,849</u>	<u>-</u>
<u>Equity Securities</u>			
Foreign stocks	2,719,179	1,026,647	1,692,532
Common stocks	4,368,153	4,368,153	-
Mutual fund - equity	6,881,364	6,881,364	-
Total equity securities	<u>13,968,696</u>	<u>12,276,164</u>	<u>1,692,532</u>
<u>Debt Securities</u>			
US government obligations	139,974	60,952	79,022
Municipal obligations	109,240	-	109,240
Collateralized mortgage obligations	1,152,026	-	1,152,026
Corporate/foreign bonds	2,011,419	-	2,011,419
Mortgage backed securities	814,374	-	814,374
Mutual fund - fixed income	1,401,306	1,401,306	-
Total debt securities	<u>5,628,339</u>	<u>1,462,258</u>	<u>4,166,081</u>
Subtotal investments at fair value	<u>\$ 20,236,884</u>	<u>\$ 14,378,271</u>	<u>\$ 5,858,613</u>
<u>Investments measured at Net Asset Value (NAV)</u>			
Real estate fund	<u>2,390,648</u>		
Total investment by NAV	<u>\$ 2,390,648</u>		
Total Investments at Fair Value	<u>\$ 22,627,532</u>		

Short-term investment funds - These consist primarily of money market funds, commercial paper and similar instruments with maturities of three months or less when purchased. Short term investments are reported at fair value or at cost or amortized cost, which approximates fair value. For those investments which are reported at fair value, the investments are valued using similar methodologies as described within the debt securities section below.

Equity securities - These include common stock, domestic and international equity funds. Domestic securities traded on a national securities exchange are valued at the last reported sales price on the last business day of the fiscal year. Securities traded in the over-the counter market and listed securities for which no sale was reported on that date are valued at the last reported bid price. International equities are valued based upon quoted foreign market prices and translated into U.S. dollars at the exchange rate in effect at September 30, 2021 and 2020. Securities which are not traded on a national security exchange are valued by the respective fund manager or other third parties based on yields currently available on comparable securities of issuers with similar credit ratings.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 4 – FAIR VALUE MEASUREMENTS (CONTINUED)**

Debt securities - Debt securities consist primarily of negotiable obligations of the U.S. government and U.S. government-sponsored agencies, corporations, and foreign debt securities (included in international fixed income in the statement of fiduciary net position). These securities can typically be valued using the close or last traded price on a specific date (quoted prices in active markets). When quoted prices are not available, fair value is determined based on valuation models that use inputs that include market observable inputs. These inputs included recent trades, yields, price quotes, cash flows, maturity, credit ratings, and other assumptions based upon the specifics of the investment's type.

Fixed income fund - The fair value of investments in mutual funds is based on quoted net asset values of the shares as of September 30, 2021.

The Plan's valuation methods for investments measured at the net asset value ("NAV") per share (or its equivalent) as of September 30, 2021, are as follows:

Investments measured at the NAV

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Real estate Fund	\$ 2,390,648	-	Quarterly	30 Days
Total investments measured at NAV	<u>\$ 2,390,648</u>			

1. *Real Estate Fund* - Real estate funds are valued using their respective net asset value ("NAV") of outstanding units held as of September 30, 2021 and 2020. The most significant input into the NAV of such funds is the fair value of the investment holdings. These holdings are valued by the general partners on a quarterly or semi-annual basis, in conjunction with management and investment advisors. The real estate fund invests primarily in United States commercial real estate.

**NOTE 5 – RECEIVABLES**

Receivables at year-end, including the applicable allowance for uncollectible accounts, are as follows:

	General	Streets and Roads Fund	Water & Sewer Fund	Total
Receivables:				
Accounts	\$ -	\$ -	\$ 2,033,290	\$ 2,033,290
Taxes	1,385,602	31,968	-	1,417,570
Special Assessment	87,378	-	-	87,378
Total receivables	<u>1,472,980</u>	<u>31,968</u>	<u>2,033,290</u>	<u>3,538,238</u>
Less: Allowance for uncollectibles	-	-	(326,976)	(326,976)
Net receivables	<u>\$ 1,472,980</u>	<u>\$ 31,968</u>	<u>\$ 1,706,314</u>	<u>\$ 3,211,262</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 6 – INTERFUND ACTIVITY**

Interfund balances at September 30, 2021 are as follows:

	Interfund <u>Receivable</u>	Interfund <u>Payable</u>
General Fund	\$ 7,484,722	\$ 5,669,996
Streets and Roads Fund	792,290	7,042,098
CITT Fund	3,361,853	-
Custodial Fund	1,365,974	-
Water & Sewer Fund	17,572	26,521
Stormwater Fund	11,243	535,612
Non-major governmental funds	685,491	444,918
Total	<u>\$ 13,719,145</u>	<u>\$ 13,719,145</u>

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**NOTE 7 – CAPITAL ASSETS**

Capital assets activity for the year ended September 30, 2021, was as follows:

	Beginning	Additions	Deletions	Transfers	Ending
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 2,839,157	\$ -	\$ -	\$ -	\$ 2,839,157
Construction in progress	3,412,036	256,966	-	(281,866)	3,387,136
Total capital assets not being depreciated	<u>6,251,193</u>	<u>256,966</u>	<u>-</u>	<u>(281,866)</u>	<u>6,226,293</u>
Capital assets being depreciated:					
Building and improvements	18,176,449	14,500	(203,123)	281,866	18,269,692
Vehicles	3,468,385	588,801	-	-	4,057,186
Office equipment	532,233	29,703	-	-	561,936
Machinery and equipment	3,707,748	231,589	-	-	3,939,337
Infrastructure	36,714,619	-	-	-	36,714,619
Total capital assets being depreciated	<u>\$ 62,599,434</u>	<u>\$ 864,593</u>	<u>\$ (203,123)</u>	<u>\$ 281,866</u>	<u>\$ 63,542,770</u>
Less accumulated depreciation for:					
Building and improvements	(6,069,859)	(442,394)	68,508	-	(6,443,745)
Vehicles	(2,357,755)	(340,831)	-	-	(2,698,586)
Office equipment	(512,253)	(19,857)	-	-	(532,110)
Machinery and equipment	(3,510,057)	(131,749)	-	-	(3,641,806)
Infrastructure	(16,558,618)	(803,240)	-	-	(17,361,858)
Total accumulated depreciation	<u>(29,008,542)</u>	<u>(1,738,071)</u>	<u>68,508</u>	<u>-</u>	<u>(30,678,105)</u>
Total capital assets being depreciated, net	<u>33,590,892</u>	<u>(873,478)</u>	<u>(134,615)</u>	<u>281,866</u>	<u>32,864,665</u>
Governmental activities capital assets, net	<u>\$ 39,842,085</u>	<u>\$ (616,512)</u>	<u>\$ (134,615)</u>	<u>\$ -</u>	<u>\$ 39,090,958</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 7 – CAPITAL ASSETS (CONTINUED)**

	Beginning	Additions	Deletions	Transfers	Ending
Business-type activities:					
Capital assets not being depreciated:					
Land	\$ 1,341,534	\$ -	\$ -	\$ -	\$ 1,341,534
Construction in progress	12,043,418	112,924	-	-	12,156,342
Total capital assets not being depreciated	<u>13,384,952</u>	<u>112,924</u>	<u>-</u>	<u>-</u>	<u>13,497,876</u>
Capital assets being depreciated:					
Building	2,448,799	-	-	-	2,448,799
Water system	17,584,315	4,850	-	-	17,589,165
Stormwater system	2,249,145	-	-	-	2,249,145
Right to use Miami-Dade waterline	1,147,100	-	-	-	1,147,100
Machinery and equipment	4,253,913	424,837	-	-	4,678,750
Total capital assets being depreciated	<u>27,683,272</u>	<u>429,687</u>	<u>-</u>	<u>-</u>	<u>28,112,959</u>
Less accumulated depreciation for:					
Building	(550,980)	(48,976)	-	-	(599,956)
Water system	(8,724,860)	(337,587)	-	-	(9,062,447)
Stormwater system	(1,371,681)	(45,138)	-	-	(1,416,819)
Right to use Miami-Dade waterline	(533,843)	(22,942)	-	-	(556,785)
Machinery and equipment	(3,298,545)	(232,687)	-	-	(3,531,232)
Total accumulated depreciation	<u>(14,479,909)</u>	<u>(687,330)</u>	<u>-</u>	<u>-</u>	<u>(15,167,239)</u>
Total capital assets being depreciated, net	<u>13,203,363</u>	<u>(257,643)</u>	<u>-</u>	<u>-</u>	<u>12,945,720</u>
Business-type activities capital assets, net	<u>\$ 26,588,315</u>	<u>\$ (144,719)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 26,443,596</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General Government	1,186,234
Public Safety	330,596
Human services	16,950
Culture and Recreation	204,291
	<u>1,738,071</u>
Business- type activities:	
Water & Sewer	603,326
Stormwater	84,004
	<u>687,330</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 8 – LONG-TERM DEBT**

Capital Improvements Revenue Bonds - Series 2014 - In May 2014, the City Council authorized and issued \$3,300,000 Capital Improvement Refunding Revenue Note, Series 2014 for the purpose of (i) refunding the City's outstanding Capital Improvement Revenue Bonds, Series 2004, which financed, together with other available moneys of the City, the costs of construction and expansion of certain City-owned buildings for various City department, funding a debt service reserve fund, financing architectural, engineering, environmental, legal and other planning costs related thereto, and paying costs of issuance of the Series 2004 bonds, and (ii) paying related closing costs, pursuant to the authority of and in compliance with the Constitution and laws of the State of Florida. The bonds are due in monthly installments of approximately \$28,000 including interest at 2.84% and mature on January 1, 2026. The bonds are collateralized by a pledge of the local government half-cent sales tax. This refunding resulted in a savings and economic gain of approximately \$500. The loan contains a provision that in an event of default, outstanding amounts including accrued interest are due immediately.

Debt service requirements to maturity for the fiscal year ending September 30, 2021 are summarized as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	298,427	38,564	336,991
2023	307,081	29,910	336,991
2024	315,936	21,055	336,991
2025	325,150	11,841	336,991
2026	166,186	2,410	168,596
Total	<u>\$ 1,412,780</u>	<u>\$ 103,780</u>	<u>\$ 1,516,560</u>

Utilities Revenue Note –City of Hialeah Gardens Utilities System Revenue Note, Series 2012 - In May 2012, the City Council authorized and issued \$4,100,000 Utilities System Revenue Note - Series 2012 for the purpose of (i) financing all or a part of the costs of the acquisition, construction and installation of certain capital improvements to the City's water and sewer system and, (ii) paying the costs of issuance of the note. The note is due in semiannual installments (on April 1 and October 1) of approximately \$460,000 including interest at 1.98% per annum. The note is payable from and secured solely by a lien upon and pledge of the Net Revenues of the City's municipal water and sewer system. The note also requires the City to maintain a debt service reserve account. The note contains a provision that in an event of default, outstanding amounts including accrued interest are due immediately.

Annual debt service requirements to maturity for the Utilities Revenue System Note are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	451,000	4,465	455,465
Total	<u>\$ 451,000</u>	<u>\$ 4,465</u>	<u>\$ 455,465</u>

Conduit Debt – City of Hialeah Gardens Health Facilities Authority Revenue and Revenue Refunding Bonds ("Series 2015 Bonds") - On January 28, 2016, the City of Hialeah Gardens through the City of Hialeah Gardens Health Facilities Authority (the "Authority") issued \$52,580,000 in Health Facilities Authority ("HFA") Revenue and Revenue Refunding Bonds to provide funds to Catholic Health Services, Inc., a non-profit public benefit corporation, for the purpose of advance refunding the Series 2007 Revenue Bonds in the amount of \$48,640,000.

The City acts solely as a lawful conduit in the issuance of the bonds described above and is not liable in any manner. The amount of debt outstanding as of September 30, 2021 was \$45,995,000.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 8 – LONG-TERM DEBT (CONTINUED)**

Special Assessment Debt – City of Hialeah Gardens Special Assessment Improvement Bonds, Series 2011 - Special assessment bonds are not a direct responsibility of the City. On August 30, 2011, the City issued \$10,000,000 in City of Hialeah Gardens, Special Assessment Improvement Bonds, Series 2011. Proceeds of the bonds are to benefit certain parcels of the N.W. District of the City. The principal and interest payments are funded solely from the collection of special assessments on the 52 property owners whose parcels will benefit from the improvements funded by the bond issue. The note contains a provision that in an event of default, the Bank may, either at law or in equity, seek enforcement of and exercise all remedies available to it under any applicable law or in equity, by suit, action, mandamus or other proceeding in any court of competent jurisdiction, in order to protect and enforce any and all rights under the laws of the State of Florida, or granted and contained in the bond agreement, and may enforce and compel the performance of all duties required by the bond agreement, or by any applicable statutes to be performed by the City or by any officer thereof.

Annual debt service requirements to maturity for the special assessment bonds are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	666,780	162,164	828,944
2023	696,450	132,492	828,942
2024	727,440	101,500	828,940
2025	759,810	69,129	828,939
2026	793,650	35,317	828,967
Total	<u>\$ 3,644,130</u>	<u>\$ 500,603</u>	<u>\$ 4,144,733</u>

Bank Loan -On June 8, 2017, the City entered into a loan agreement with Florida Community Bank, N.A. for an amount of \$744,000 for purchasing two (2) Vactor trucks for use by the City's Water and Sewer and Stormwater Utility Departments. The loan is for 5 years at interest rate of 2.10%. Interest and principal payments are due semiannually on January 15th and July 15th each year commencing July 15, 2017. The loan is secured by the City's Legally Available Non-Ad-Valorem Revenues. There is no prepayment penalty associated with the early repayment of the loan.

Annual debt service requirements to maturity for the loan are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	<u>77,302</u>	<u>812</u>	<u>78,114</u>
Total	<u>\$ 77,302</u>	<u>\$ 812</u>	<u>\$ 78,114</u>



**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 8 – LONG-TERM DEBT (CONTINUED)**

Special Obligation Note – Series 2020 - On February 18, 2020, the City of Council authorized and issued \$750,000 Special Obligation Note – Series 2020 for the purpose of providing funds for (i) the purchase and equipping of police vehicles and (ii) paying certain costs associated with the issuance of the note. The note is due in monthly installments on the first day of each month. The note contains a provision that in the event of default, the note holder may declare the entire outstanding balance due on the note to be immediately due and payable.

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	147,620	9,074	156,694
2023	149,950	6,707	156,657
2024	152,320	4,313	156,633
2025	154,780	1,861	156,641
<b>Total</b>	<b>\$ 604,670</b>	<b>\$ 21,956</b>	<b>\$ 626,626</b>

The City's long-term debt activity for the year ended September 30, 2021 was as follows:

	<u>Beginning</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending</u>	<u>Due within One Year</u>
<b>Governmental activities:</b>					
Bonds and notes payable:					
Capital improvement revenue bonds, 2014	\$ 1,702,796	\$ -	\$ (290,016)	\$ 1,412,780	\$ 298,427
Bank loan - vactor trucks	229,505	-	(152,203)	77,302	77,302
Special obligation note - series 2020	750,000	-	(145,330)	604,670	147,620
Total bonds and notes payable	<u>2,682,301</u>	<u>-</u>	<u>(587,549)</u>	<u>2,094,752</u>	<u>523,349</u>
Other liabilities:					
OPEB liability	347,472	20,647		368,119	-
Compensated absences	905,841	705,594	(995,141)	616,294	-
Net pension liability	1,319,188	30,648	-	1,349,836	-
Total other liabilities	<u>2,572,501</u>	<u>756,889</u>	<u>(995,141)</u>	<u>2,334,249</u>	<u>-</u>
Governmental activity long-term liabilities	<u>\$ 5,040,952</u>	<u>\$ 756,889</u>	<u>\$ (1,582,690)</u>	<u>\$ 4,429,001</u>	<u>\$ 523,349</u>
<b>Business-type activities:</b>					
Notes payable:					
Utilities System Revenue Note, Series 2012	\$ 894,000	\$ -	\$ (443,000)	\$ 451,000	451,000
Total notes payable	<u>894,000</u>	<u>-</u>	<u>(443,000)</u>	<u>451,000</u>	<u>451,000</u>
Other liabilities:					
OPEB liability	17,926	1,572		19,498	-
Compensated absences	111,599	70,682	(84,394)	97,887	15,388
Total other liabilities	<u>129,525</u>	<u>72,254</u>	<u>(84,394)</u>	<u>117,385</u>	<u>15,388</u>
Business-type activities long-term liabilities	<u>\$ 1,023,525</u>	<u>\$ 72,254</u>	<u>\$ (527,394)</u>	<u>\$ 568,385</u>	<u>\$ 466,388</u>

At September 30, 2021 and for the fiscal year then ended, the City had complied with the provisions of its bond indenture agreements.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 9 – RELATED PARTIES**

The City through its Public Works department acts as general contractor on projects for the City’s Water and Sewer Department and construction of the N.W. District and Pump Stations projects. During 2021, the City’s Public Works department carried work of \$20,176 which have not yet been billed to the City’s Water and Sewer Department. The City has and expects to continue to have transactions with such related parties. In the opinion of management, such transactions were on substantially the same terms as those prevailing at the time of comparable transactions with other persons and did not involve more than a normal risk of collectability or present any other unfavorable features to the City.

**NOTE 10 – EMPLOYEE RETIREMENT PLAN**

Plan Description - The City has a single-employer defined benefit pension plan for its sworn police officers. The City of Hialeah Gardens Police Pension Trust Fund (the Plan) was established by City Ordinance effective October 1, 1990. The Plan is considered part of the City’s financial reporting entity and is included in the City’s financial statements as a pension trust fund. All full-time police officers are eligible and required to participate in the plan. Benefit and contribution provisions are established by City ordinance and may be amended only by the City Council. The Plan issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. Those reports may be obtained by writing the City of Hialeah Gardens Police Officers Retirement Plan 3851 West State Road 84, Apt #101, Davie, FL 33312.

Participants - All full-time police officers employed by the City of Hialeah Gardens; Florida are eligible to participate in the Plan. Membership data at October 1, 2020 was as follows:

Retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits, but not yet receiving them.	22
Active participants:	
Nonvested	41
Total participants	<u>63</u>

Funding Policy - Employees are required to contribute 5% of their compensation. Employer contributions are actuarially determined. The State of Florida distributes money to local governments meeting certain eligibility requirements which is intended to encourage additional pension benefits for police officers. When received, those distributions, in part, count toward the actuarially required contribution.

Net Pension Liability - The City’s net pension liability to the Plan for the fiscal year ended September 30, 2021 was as follows:

Total pension liability	\$ 20,423,987
Plan fiduciary net position	<u>19,074,151</u>
Net pension liability	<u>\$ 1,349,836</u>

Plan fiduciary net position as a percentage of the net pension liability was 93.39%.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 10 – EMPLOYEE RETIREMENT PLAN (CONTINUED)**

Significant Actuarial Assumptions -

Significant Actuarial Assumptions:

Valuation Date: October 1, 2019  
 Measurement Date: September 30, 2020

**Methods and Assumptions Used to Determine Net Pension Liability:**

Actuarial Cost Method                      Entry Age Normal  
 Inflation rate                                      2.50%  
 Salary Increases                                5% to 17.5% depending on service  
 Investment Rate of Return                    7.25%

Retirement Age                                Experience-based table of rates that are specific to the type of eligibility condition.

Mortality table                                 RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates used for Special Risk Class members of the Florida Retirement System (FRS) in the July 1, 2017 FRS Valuation, as mandated by Chapter 112.63, Florida Statutes.

Deferred Retirement Option Plan - Members who continue employment with the City past normal retirement date may freeze their accrued benefit and enter into the Deferred Retirement Option Plan (“DROP”). Maximum participation in the DROP shall be sixty (60) months. For members electing participation in the DROP, an individual DROP account shall be created. Payment shall be made by the Plan into the member’s DROP account in an amount equal to the regular monthly retirement benefit which the participant would have received had the participant separated from service and commenced receipt of pension benefits plus interest. Interest shall be based on the actual rate of return for the Plan. As of September 30, 2021, the DROP had two (2) members. At the end of September 30, 2021, the City had no DROP liability of \$336,253.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At September 30, 2021, the City reported net pension liability of \$1,349,836. The net pension liability was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2019.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 10 – EMPLOYEE RETIREMENT PLAN (CONTINUED)**

For the fiscal year ended September 30, 2021 the City recognized pension expense of \$745,898 related to the Plan. In addition, the City reported, in the government-wide financial statements, deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 198,733
Change of assumptions	231,358	-
Net difference between projected and actual earnings on Pension Plan investments	718,474	258,951
Employer contributions made subsequent to the measurement date	<u>857,592</u>	<u>-</u>
Total	<u>\$ 949,832</u>	<u>\$ 457,684</u>

The deferred outflows of resources related to pensions, totaling \$857,592, resulting from the City's contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30,</u>	<u>Net Deferred Outflows of Resources</u>
2022	\$ 60,491
2023	201,672
2024	222,966
2025	11,489
2026	(4,470)
Thereafter	-
Total	<u>\$ 492,148</u>

Long-Term Expected Rate of Return - The long-term expected rate of return on pension plan investments was determined based upon the historical average (means returns) which best-estimate ranges of expected future real rates of return. In order to determine the real rates of return, it is necessary to subtract the expected inflation rate from the nominal investment return and investment expenses. The long-term expected rate of return for the Plan was calculated by weighting the expected future rates of return of each asset class by the corresponding target allocation percentages. Best estimates of real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2021 summarized in the following table:

<u>Asset Class</u>	<u>Long Term Expected Rate of Return</u>
Domestic Equity	7.5%
International Equity	8.5%
Domestic Bonds	2.5%
International Bonds	3.5%
Real Estate	4.5%

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 10 – EMPLOYEE RETIREMENT PLAN (CONTINUED)**

Rate of Return - For the year ended September 30, 2021, the annual money-weighted rate of return on Plan investments, net of investment expense, was 19.36%. The money-weighted rate of return expresses investment performance, net of investment manager and consultant expenses adjusted for the changing amounts actually invested. Inputs to the internal rate of return calculation are determined on a monthly basis.

Discount Rate - The discount rate used to measure the net pension liability of the Plan was 7.25 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Net Position Liability to Changes in the Discount Rate - The following represents the City's net pension liability calculated using the discount rate of 7.25 percent, as well as what the City's net pension liability would be if it calculated using a discount rate that is one percentage point lower (6.25 percent) or one percentage point higher (8.25 percent) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	<u>6.25%</u>	<u>7.25%</u>	<u>8.25%</u>
Net pension liability \$	3,628,222	\$ 1,349,836	\$ (549,813)

**NOTE 11 – DEFINED CONTRIBUTION PLAN**

The City as a single employer contributes to the City of Hialeah Gardens Money Purchase Plan, which is a defined contribution plan created in accordance with Internal Revenue Code Section 401(a). The Plan is available to all City employees, and the City contributes 2% of the employees' salary regardless of whether the employee contributes to the Plan. Employees may contribute up to 5% of their salaries and the City will match those contributions 2 to 1 up to the 5% match. Employer contributions for the fiscal year ended September 30, 2021 were approximately \$414,784.

**NOTE 12 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of damage to and destruction of assets; errors and omissions and natural disasters for which the City carries commercial insurance. There have been no reductions in insurance coverage from coverages in the prior year and there have been no claims settled which have exceeded insurance coverage for each of the past three years.

Liability Insurance - The public liability program is designed to cover all public liability type claims incurred, subject to the limitation established by the State of Florida Waiver of Sovereign Immunity Act. Insurance coverage is primarily provided by the Florida Municipal Liability Insurance Program supplemented by other policies and outside carriers. The City's deductible portion of liability claims, and premiums paid to insurers are charged to the funds as incurred.

Worker's Compensation - The City participates in Miami Dade County's self-insured workmen's compensation program. Premiums are billed annually and are based on the City's claim history.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 13 – COMMITMENTS AND CONTINGENCIES**

Litigation - Various suits and claims arising in the ordinary course of operations are pending against the City. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of legal counsel, the City has sufficient insurance coverage to cover any claims and/or liabilities, which may arise from such action. The effect of such losses would not materially affect the financial position of the City or the results of its operations.

Grants - Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected may constitute a liability of the applicable funds. In the opinion of management, future disallowances of grant expenditures, if any, would not have a material adverse effect on the City's financial condition.

Agreements with Miami-Dade County (Water and Sewer) - The Department of Water and Sewers has entered into two agreements with the Miami-Dade Water and Sewer Department (the "County"), whereby the County will sell treated water and provide wastewater treatment and disposal services to the extent required by the City. Rates paid by the City vary depending on usage and costs incurred by the County. The charges to operations under these agreements for the fiscal year ended September 30, 2021 were \$3,651,118.

Agreement with the City of Hialeah (Transit Services) - The City entered into an interlocal agreement for the City of Hialeah to provide public transportation services. The agreement calls for annual renewals and monthly payments of \$17,500. Total payments to the City of Hialeah for public transportation services were approximately \$210,000 for 2021.

Tax-Exempt Bonds - As disclosed in Note 8 Long-Term Debt; the City has issued tax-exempt bonds to fund capital projects and infrastructure. If the bonds were deemed to be taxable, then the City's interest costs would markedly rise; the potential increase in interest costs would only be determinable at the time such debt was deemed taxable. The City does not, at this time, expect the tax-exempt status of the debt to change.

**NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

General Information about the OPEB Plan

Plan description - The City's defined benefit OPEB plan, provides OPEB for all permanent full time employees, and is a single employer benefit plan administered by the City. Chapter 627 of the Florida Statutes requires that the City make health coverage available to retirees at the employer's group rate. The City provides no funding for any portion of the premiums after retirement. However, the City recognizes that there is an "implicit subsidy" arising because of the blended rate premium since retiree health care costs, on average, are higher than active employee healthcare costs. The plan is not accounted for as a trust fund and an irrevocable trust has not been established to fund this plan. The plan does not issue a separate financial report. It is the City's current policy to fund the plan on a "pay-as-you-go" basis. There are no assets accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits provided - Employees who retire from the City and their dependents are eligible to continue to participate in the City's health insurance, life insurance, and long-term care benefits currently offered through the

City at the "blended" employee group rate, which the City determines on an annual basis. The retiree must continue to meet all participation requirements and pay all applicable premiums by the specified due date. Life insurance and long-term care benefits are portable and the retiree must pay premiums to the carrier directly. The City provides no funding for any portion of the premiums after retirement.

Employees covered by the benefit terms - As of September 30, 2021, there are one hundred and fifty (150) active employees with health insurance coverage.

Total OPEB Liability - The City's total OPEB liability of \$396,176 measured as of September 30, 2020.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**  
**(CONTINUED)**

Actuarial assumptions and other inputs - The total OPEB liability in the September 30, 2021 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	2.41%
Inflation Rate	2.20%
Healthcare Trend Rate	4.00%
 Mortality Rates	 Healthy, <i>general</i> : Pub-2010 general employees headcount-weighted mortality projected with fully generational MP2019 mortality improvement scale. Pre-retirement, <i>LEOS</i> : Pub-2010 public safety employees headcount-weighted mortality projected with fully generational MP2019 mortality improvement scale. Healthy, <i>general</i> : Pub-2010 general retirees headcount-weighted mortality projected with fully generational MP2019 mortality improvement scale. Post-employment, <i>LEOS</i> : Pub-2010 public safety retirees headcount-weighted mortality projected with fully generational MP2019 mortality improvement scale. Disabled, <i>general</i> : Pub-2010 general disabled retirees headcount-weighted mortality projected with fully generational MP2019 mortality improvement scale. Disabled, <i>LEOS</i> : Pub-2010 public safety disabled retirees headcount-weighted mortality projected with fully generational

The payroll growth assumption is based on the Florida Retirement Systems actuarial valuation as of July 1, 2020.

	Total OPEB Liability
Balance at 9/30/2019 for FYE 2020	<u>\$ 362,417</u>
Changes for the fiscal year	
Service Cost	27,140
Interest	9,810
Changes in assumptions for other inputs	8,202
Benefit payments	<u>(11,393)</u>
Net changes	33,759
Balance at 9/30/2020 for FYE 2021	<u>\$ 396,176</u>

Sensitivity of the Total OPEB Liability to changes in the Discount Rate - The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.41%), or one percentage higher (3.41%) than the current discount rate:

	1% Decrease	Discount Rate	1% Increase
	1.41%	2.41%	3.41%
Total OPEB Liability \$	\$ 420,245	\$ 396,176	\$ 372,127

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**  
**(CONTINUED)**

Sensitivity of the Total OPEB Liability to changes in the Healthcare Trend Rate - The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare trend rate that is one percentage point lower (3.00%), or one percentage higher (5.00%) than the current healthcare trend rate:

	Healthcare Trend		
1% Decrease	Discount Rate	1% Increase	
3.00%	4.00%	5.00%	
Total OPEB Liability \$	346,134	\$ 396,176	\$ 456,257

OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - For the year ended September 30, 2021, the City Plan recognized OPEB expenses of \$34,193. At September 30, 2021, the Plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 20,146
Changes in assumptions and other inputs	19,583	8,323
Total	\$ 19,583	\$ 28,469

At the beginning of the current measurement period, the average of the expected remaining service lives for the purposes of recognizing the applicable deferred outflows and inflows of resources established in the current measurement period is 7 years.

Deferred Outflows and Inflows of Resources by Year to be recognized in future OPEB expenses are as follows:

Fiscal year ended September 30:	Net Deferred Outflows of Resources
2022	\$ (2,757)
2023	(2,757)
2024	(2,760)
2025	(1,433)
2026	(349)
Thereafter	1,170



**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**NOTE 15 – PRIOR PERIOD ADJUSTMENTS**

During the fiscal year ended September 30, 2021, the net position of the Government-Wide Governmental Activities and the fund balances for the Streets and Roads Fund and CITT Fund have been adjusted due to revenues being recorded in the incorrect period.

	Government- Wide Financial Statements Governmental Activities	
Net position, beginning, as previously reported	\$	36,660,241
Correction for revenues not recorded in the correct period		(64,769)
Net position, beginning, as restated	\$	<u>36,595,472</u>
	Fund Financial Statements	
	Streets and	
	Roads Fund	CITT Fund
Fund balances/net position - beginning, as previously reported	\$ (6,185,738)	\$ 2,946,339
Correction for revenues not recorded in the correct period	27,381	(92,150)
Fund balances/net position - beginning, as restated	<u>\$ (6,158,357)</u>	<u>\$ 2,854,189</u>

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**REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF HIALEAH GARDENS, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget
				Positive/(Negative)
<b>Revenues:</b>				
Ad valorem taxes	\$ 7,486,000	\$ 7,486,000	\$ 7,327,398	\$ (158,602)
Intergovernmental	3,907,500	3,907,500	3,510,404	(397,096)
Utility taxes	2,050,000	2,050,000	1,945,582	(104,418)
Franchise taxes	1,400,000	1,400,000	1,589,417	189,417
Licenses and permits	1,025,000	1,025,000	2,137,134	1,112,134
Charges for services	633,000	633,000	642,579	9,579
Fines and forfeitures	22,000	22,000	22,206	206
Interest	10,000	10,000	9,331	(669)
Other	105,000	105,000	109,634	4,634
Total revenues	16,638,500	16,638,500	17,293,685	655,185
<b>Expenditures:</b>				
Current:				
General government	7,186,100	7,186,100	8,921,744	(1,735,644)
Public safety	6,299,400	6,299,400	6,635,150	(335,750)
Human services	1,356,500	1,356,500	633,040	723,460
Culture and recreation	1,459,500	1,459,500	1,781,237	(321,737)
Debt service:				
Principal retirement	290,000	290,000	435,346	(145,346)
Interest and fiscal charges	47,000	47,000	47,086	(86)
Total expenditures	16,638,500	16,638,500	18,453,603	(1,815,103)
Deficiency of revenues under expenditures	-	-	(1,159,918)	(1,159,918)
Net change in fund balance	\$ -	\$ -	(1,159,918)	\$ (1,159,918)
FUND BALANCE, beginning of year			3,963,308	
FUND BALANCE, end of year			\$ 2,803,390	

See note to budgetary comparison schedule

**CITY OF HIALEAH GARDENS, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**STREETS AND ROADS FUND - MAJOR SPECIAL REVENUE FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental	\$ 602,000	\$ 602,000	\$ 703,600	\$ 101,600
Total revenues	<u>602,000</u>	<u>602,000</u>	<u>703,600</u>	<u>101,600</u>
Expenditures:				
Current:				
General government	519,000	519,000	606,500	(87,500)
Debt service:				
Principal retirement	78,000	78,000	152,203	(74,203)
Interest and fiscal charges	5,000	5,000	4,380	620
Total expenditures	<u>602,000</u>	<u>602,000</u>	<u>763,083</u>	<u>(161,083)</u>
Deficiency of revenues under expenditures	-	-	(59,483)	(59,483)
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	(59,483)	<u>\$ (59,483)</u>
Fund balances, beginning of year			<u>(6,158,357)</u>	
Fund balances, end of year			<u>\$ (6,217,840)</u>	

See note to budgetary comparison schedule

**CITY OF HIALEAH GARDENS, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**CITT FUND - MAJOR SPECIAL REVENUE FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental	\$ 750,000	\$ 750,000	\$ 1,045,174	\$ 295,174
Total revenues	<u>750,000</u>	<u>750,000</u>	<u>1,045,174</u>	<u>295,174</u>
Expenditures:				
Current:				
General government	550,000	550,000	573,769	(23,769)
Capital Outlay	<u>200,000</u>	<u>200,000</u>	<u>83,510</u>	<u>116,490</u>
Total expenditures	<u>750,000</u>	<u>750,000</u>	<u>657,279</u>	<u>92,721</u>
Excess of revenues over expenditures	-	-	387,895	387,895
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	387,895	<u>\$ 387,895</u>
Fund balances, beginning of year			<u>2,854,189</u>	
Fund balances, end of year			<u>\$ 3,242,084</u>	

See note to budgetary comparison schedule

**CITY OF HIALEAH GARDENS, FLORIDA**  
**NOTE TO BUDGETARY COMPARISON SCHEDULES**  
**SEPTEMBER 30, 2021**

**BUDGETARY INFORMATION**

The following procedures are used to establish the budgetary data reflected in the financial statements:

Annual budgets are adopted for the General Fund, the CITT fund, and the Streets and Roads Fund, on a basis consistent with accounting principles generally accepted in the United States of America.

1. Prior to July 30 of each year, the Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing such expenditures.
2. Public hearings are held to obtain taxpayer comments.
3. Prior to October 1, the budget is legally enacted through passage of an ordinance.
4. The level of control at which expenditures may not exceed budget is at the departmental level. The City Council approves these levels by annual resolution. The Mayor is authorized to transfer budgeted amounts within individual departments; any revisions that alter the total expenditures of any appropriation center within a fund must be approved by the City Council.

The final budget includes no supplemental appropriations.

This excess of expenditures in the general government services and the human services departments were funded with surpluses in other departments as well as greater than anticipated revenues.

For the year ended September 30, 2021, expenditures exceeded appropriations as follows:

General Fund:	
General government	\$ 1,735,644
Public safety	335,750
Culture and recreation	321,737
Streets and Roads Fund:	
General government	87,500
Debt service: principal retirement	74,203
CITT Fund:	
General government	107,279

These unfavorable variances were caused by unbudgeted costs related to unforeseen circumstances and occurrences during the year and were covered by revenues in excess of budget and unassigned fund balance.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY**  
**AND RELATED RATIOS**  
**(UNAUDITED)**

Reporting period ending Measurement date	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>
	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
<b>Total pension liability</b>							
Service cost	\$ 699,725	\$ 656,877	\$ 595,447	\$ 538,779	\$ 490,341	\$ 491,321	\$ 435,930
Interest	1,410,004	1,324,351	1,265,945	1,220,303	1,213,413	1,149,899	1,080,398
Changes of benefit terms:							
Differences between expected and actual experience	(60,375)	(56,808)	(201,103)	(106,482)	(392,758)	67,419	17,978
Changes in assumptions	-	-	453,086	141,624	-	-	-
Refunds of contributions	(829,933)	(822,688)	(23,765)	-	(32,469)	(6,573)	-
Benefit payments, including refunds of member contributions	(21,751)	(14,446)	(832,824)	(1,376,619)	(1,229,360)	(521,971)	(868,735)
Other (increase in State contribution reserve)	51,874	58,553	59,704	8,844	49,973	18,856	18,634
Net change in total pension liability	1,249,544	1,145,839	1,316,490	590,034	99,140	1,198,951	684,205
Total pension liability-beginning	\$ 19,174,443	\$ 18,028,604	\$ 16,712,114	\$ 16,122,080	\$ 16,022,940	\$ 14,823,989	\$ 14,139,784
Total pension liability-ending	\$ 20,423,987	\$ 19,174,443	\$ 18,028,604	\$ 16,712,114	\$ 16,122,080	\$ 16,022,940	\$ 14,823,989
<b>Plan fiduciary net position</b>							
Contributions - City	\$ 611,800	\$ 575,925	\$ 523,208	\$ 541,601	\$ 483,462	\$ 505,211	\$ 470,955
Contributions - State	209,871	223,230	225,532	211,274	156,460	125,343	125,121
Contributions - Member	145,253	136,736	124,219	126,886	111,522	109,271	103,782
Net investment income (loss)	1,157,572	262,445	1,489,774	1,841,503	1,142,054	(175,980)	1,238,189
Benefit payments, including refunds of member contributions	(829,933)	(822,688)	(832,824)	(1,376,619)	(1,229,360)	(521,971)	(868,735)
Refunds of contributions	(21,751)	(14,446)	(23,765)	-	(32,469)	(6,573)	-
Administrative expenses	(53,916)	(67,865)	(57,873)	(78,535)	(67,632)	(54,534)	(47,780)
Net change in plan fiduciary net position	1,218,896	293,337	1,448,271	1,266,110	564,037	(19,233)	1,021,532
Plan fiduciary net position - beginning	\$ 17,855,255	\$ 17,561,918	\$ 16,113,647	\$ 14,847,537	\$ 14,283,500	\$ 14,302,733	\$ 13,281,201
Plan fiduciary net position - ending	\$ 19,074,151	\$ 17,855,255	\$ 17,561,918	\$ 16,113,647	\$ 14,847,537	\$ 14,283,500	\$ 14,302,733
City's net pension liability	\$ 1,349,836	\$ 1,319,188	\$ 466,686	\$ 598,467	\$ 1,274,543	\$ 1,739,440	\$ 521,256
Plan fiduciary net position as a percentage of the total pension liability	93.39%	93.12%	97.41%	96.42%	92.09%	89.14%	96.48%
Covered payroll	\$ 2,905,060	\$ 2,734,720	\$ 2,484,380	\$ 2,537,728	\$ 2,230,433	\$ 2,185,416	\$ 2,075,635
City's net pension liability as a percentage of covered payroll	46.46%	48.24%	18.78%	23.58%	57.14%	79.59%	25.11%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**(UNAUDITED)**

Fiscal Year Ended <u>September 30,</u>	Actuarially Determined <u>Contribution</u>	Actual <u>Contribution</u>	Contribution Deficiency <u>(Excess)</u>	Covered <u>Payroll</u>	Actual Contribution as a % of Covered <u>Employee Payroll</u>
2014	\$ 577,442	\$ 577,442	\$ -	\$ 2,075,635	27.82%
2015	611,698	611,698	-	2,185,416	27.99%
2016	589,949	589,949	-	2,230,433	26.45%
2017	650,166	700,300 *	(50,134)	2,537,728	27.60%
2018	650,659	689,036 **	(38,377)	2,484,380	27.73%
2019	749,040	740,602 ***	8,438	2,734,720	27.08%
2020	750,086	769,797 ****	(19,711)	2,905,060	26.50%
2021	742,683	788,179 *****	(45,496)	2,909,060	27.09%

\* Includes a City contribution of \$541,601 plus a State contribution of \$158,699. The Plan's financial statements as of September 30, 2017 include a receivable State contribution of \$211,274, \$158,699 of which is applied to the required contribution for the fiscal year ending September 30, 2017 and the remaining \$52,575 is allocated to the Share Plan, based on the default rules of Senate Bill 172.

\*\* Includes a City contribution of \$523,208 plus a State contribution of \$165,828. The Plan's financial statements as of September 30, 2018 include a receivable State contribution of \$225,532, \$165,828 of which is applied to the required contribution for the fiscal year ending September 30, 2018 and the remaining \$59,704 is allocated to the Share Plan, based on the default rules of

\*\*\* Includes a City contribution of \$575,925 plus a State contribution of \$164,677. The Plan's financial statements as of September 30, 2019 include a receivable State contribution of \$223,230, \$164,677 of which is applied to the required contribution for the fiscal year ending September 30, 2019 and the remainin \$58,553 is allocated to the Share Plan, based on the default rules of Senate Bill 172.

\*\*\*\* Includes a City contribution of \$611,800 plus a State contribution of \$157,997. The Plan's financial statements as of September 30, 2020 include a receivable State contribution of \$209,871, \$157,997 of which is applied to the required contribution for the fiscal year ending September 30, 2020 and the remainin \$51,874 is allocated to the Share Plan, based on the default rules of Senate Bill 172.

\*\*\*\*\* Includes a City contribution of \$612,643 plus a State contribution of \$175,536. The Plan's financial statements as of September 30, 2021 include a receivable State contribution of \$244,949, \$175,536 of which is applied to the required contribution for the fiscal year ending September 30, 2021 and the remaining \$69,413 is allocated to the Share Plan, based on the default rules of Senate Bill 172.

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



**CITY OF HIALEAH GARDENS, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**(UNAUDITED) (CONTINUED)**

**NOTES TO SCHEDULE OF CONTRIBUTIONS**

Valuation Date:	October 1, 2019
Notes:	Actuarially determined contributions are calculated as of October 1, which is two years prior to the end of the fiscal year in which contributions are reported.
Methods and Assumptions Used to Determine Contribution Rates:	
Actuarial cost method	Aggregate
Amortization method	N/A
Remaining amortization period	N/A
Asset valuation method	5-year smoothed market
Inflation	2.5%
Salary increases	5.0% - 17.5%, depending on service
Investment rate of return	7.25%
Retirement age	Experience-based table of rates that are specific to the type of eligibility condition.
Mortality	Experience-based table of rates that are specific to the type of eligibility condition. Mortality RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates used for Special Risk Class members of the Florida Retirement System (FRS) in the July 1, 2017 FRS Valuation, as mandated by Chapter 112.63, Florida Statutes.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY**  
**AND RELATED RATIOS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

<b>Total OPEB Liability for fiscal year ended September 30:</b>	<b>2021</b>		<b>2020</b>		<b>2019</b>		<b>2018</b>	
	<b>Measurement Date:</b>		<b>9/30/2020</b>	<b>9/30/2019</b>	<b>9/30/2018</b>	<b>9/30/2017</b>		
Service cost	\$	27,140	\$	19,682	\$	19,872	\$	20,215
Interest		9,810		13,158		11,748		10,187
Differences between expected and actual experience		-		(28,204)		-		-
Changes in assumptions		8,202		17,575		(7,621)		(9,257)
Benefit payments		(11,393)		(11,393)		(16,107)		(12,096)
Net Change in total OPEB liability		33,759		10,818		7,892		9,049
Total OPEB liability- beginning		362,417		351,599		343,707		334,658
Total OPEB liability- ending		<u>\$ 396,176</u>		<u>\$ 362,417</u>		<u>\$ 351,599</u>		<u>\$ 343,707</u>
Covered payroll	\$	8,517,372	\$	7,810,700	\$	7,830,753	\$	6,227,270
Total OPEB liability as a percentage of covered payroll		4.65%		4.64%		4.49%		5.52%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

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## COMBINING FINANCIAL STATEMENTS

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**CITY OF HIALEAH GARDENS, FLORIDA**  
**COMBINING BALANCE SHEET**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	Special Revenue Funds		Total Nonmajor Governmental Funds
	Public Safety Impact Fund	Law Enforcement Forfeiture Fund	
<u>ASSETS</u>			
Cash and cash equivalents	\$ -	\$ 53,465	\$ 53,465
Due from other funds	<u>641,978</u>	<u>43,513</u>	<u>685,491</u>
Total assets	<u>641,978</u>	<u>96,978</u>	<u>738,956</u>
<u>LIABILITIES</u>			
Due to other funds	<u>444,918</u>	-	<u>444,918</u>
Total liabilities	<u>444,918</u>	<u>-</u>	<u>444,918</u>
<u>FUND BALANCES</u>			
Restricted	<u>197,060</u>	<u>96,978</u>	<u>294,038</u>
Total fund balances	<u>197,060</u>	<u>96,978</u>	<u>294,038</u>
 Total liabilities and fund balances	 <u>\$ 641,978</u>	 <u>\$ 96,978</u>	 <u>\$ 738,956</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<u>Special Revenue Funds</u>		Total Nonmajor Governmental Funds
	Public Safety Impact Fund	Law Enforcement Forfeiture Fund	
Revenues:			
Impact fees	\$ 112,799	\$ -	\$ 112,799
Fines and forfeitures	<u>-</u>	<u>4,902</u>	<u>4,902</u>
Total revenues	<u>112,799</u>	<u>4,902</u>	<u>117,701</u>
Excess of revenues over expenditures	<u>112,799</u>	<u>4,902</u>	<u>117,701</u>
Net change in fund balances	112,799	4,902	117,701
Fund balances, beginning of year	<u>84,261</u>	<u>92,076</u>	<u>176,337</u>
Fund balances, end of year	<u>\$ 197,060</u>	<u>\$ 96,978</u>	<u>\$ 294,038</u>

**CITY OF HIALEAH GARDENS, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PUBLIC SAFETY IMPACT FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Impact fees	\$ 40,000	\$ 40,000	\$ 112,799	\$ 72,799
Total revenues	<u>40,000</u>	<u>40,000</u>	<u>112,799</u>	<u>72,799</u>
Expenditures:				
Capital outlay:				
Public safety	40,000	40,000	-	40,000
Total expenditures	<u>40,000</u>	<u>40,000</u>	<u>-</u>	<u>40,000</u>
Excess of revenues over expenditures	-	-	112,799	112,799
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	112,799	<u>\$ 112,799</u>
Fund balances, beginning of year			<u>84,261</u>	
Fund balances, end of year			<u>\$ 197,060</u>	

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**COMPLIANCE SECTION**

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor and Members of the City Council  
City of Hialeah Gardens, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hialeah Gardens (the "City"), as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 31, 2022.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a deficiency in internal control, described in the accompanying schedule of findings and responses as item 2019-04 that we consider to be a significant deficiency.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 2020-04.

**City's Response to Findings**

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.



### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
August 31, 2022

**CITY OF HIALEAH GARDENS, FLORIDA**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**PRIOR YEAR COMMENTS AND STATUS**

The following addresses the status of financial statement findings reported in the fiscal year ended September 30, 2020 schedule of findings and questioned costs:

Matters that are modified and repeated in the accompanying schedule of findings and responses:

- 2019-03 Deficit Fund Balance
- 2020-04 Annual Financial Audit Report

Matters that are not repeated in the accompanying schedule of findings and responses:

- 2020-02 Capital Assets
- 2020-03 Internal Control Over Financial Reporting
- 2020-05 Quarterly Submission of Progress Reports

**CITY OF HIALEAH GARDENS, FLORIDA**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS**

**SIGNIFICANT DEFICIENCY**

**2019-03 Deficit Fund Balance**

**Criteria**

Pursuant to Section 218.39(5), Florida Statutes, the auditor must notify each member of the governing body for which: (1) deteriorating financial conditions exist that may cause a condition described in Section 218.503(1), Florida Statutes, and (2) a fund balance deficit in total or for that portion of a fund balance not classified as restricted, committed, or non-spendable, or a total or unrestricted net position deficit, as reported on the fund financial statements of entities required to report under governmental financial reporting standards.

**Condition**

The Streets and Road fund is reporting a deficit that has increased annually over that past six years.

**Cause**

Costs incurred in anticipation of future revenue creation have impacted current cash & investments as well as the overall fund balances of the Street and Road fund.

**Effect**

If the City does not implement cost reductions or revenue enhancements to replenish fund equities and cash reserves, there is a risk that there may be a future a deteriorating financial condition that may cause a condition as described in State law Section 218.503(1), Florida Statutes to occur.

**Recommendation**

We recommend the City's management implement cost reductions or revenue enhancements which would replenish fund equities and current cash and investments.

**View of responsible officials and planned corrective actions**

The City continues to monitor the expenditures for the Street and Roads Department and have implemented cost allocations to other funds in order to minimize or reduce the deficit in this fund.

**NONCOMPLIANCE**

**2020-04 Annual Financial Audit Report**

**Criteria**

Florida Statutes section 218.39 states that local government entity shall have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds.

**Condition**

The City did not complete its annual financial audit for the fiscal year ended 2021 within 9 months after year end.

**CITY OF HIALEAH GARDENS, FLORIDA**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS (CONTINUED)**

**NONCOMPLIANCE (CONTINUED)**

**2020-04 Annual Financial Audit Report (Continued)**

**Cause**

There was a delay in the financial close and reporting procedures of the pension plan, which led to a delay in including the related fiduciary fund financial statements in the City's financial report.

**Effect**

The City is not in compliance with Florida Statute section 218.39.

**Recommendation**

We recommend that, in the future, the City completes its annual financial audits within 9 months after its fiscal year end.

**View of responsible officials and planned corrective actions**

The City will expedite the financial reporting process with the pension plan administrator to ensure the plan audit is completed timely to avoid delays.



## MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Honorable Mayor and Members of the City Council  
City of Hialeah Gardens, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Hialeah Gardens, Florida (the "City"), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated August 31, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Schedule of Findings and Responses; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated August 31, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report except as described in the Summary Schedule of Prior Audit Findings.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. This assessment was performed as of the fiscal year end.

### **Financial Condition and Management (Continued)**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. We identified one opportunity for improvement of financial management listed as item 2021-2 in the accompanying Appendix A to this letter.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, City Council and applicable management, and is not intended to be and should not be and should not be used by anyone other than these specified parties.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
August 31, 2022

## **APPENDIX A.**

### **2021-2 Capital Assets Inventory**

#### **Observation:**

During the performance of our fieldwork procedures, we noted that the City does not have an up to date inventory of capital assets. The City's financial reporting system is not set to allow for tracking of capital assets when changes are made to the general ledger. As a result, the finance department would need to manually update the capital asset detail separate from the general ledger, which allows for potential errors.

#### **Recommendation:**

We recommend the City perform an inventory of its capital assets to ensure the current assets on hand are accurate and adjust the financial reporting system to track capital assets when adjustments are made to the general ledger. In addition, we recommend the City evaluate its current roles and responsibilities to assign capital asset tracking and reviews of transaction to the appropriate management personnel.



CABALLERO FIERMAN  
LLERENA + GARCIA LLP  
accountants | advisors

**INDEPENDENT ACCOUNTANTS' REPORT PURSUANT TO  
SECTION 218.415 FLORIDA STATUTES**

Honorable Mayor and Members of the City Council  
City of Hialeah Gardens, Florida

We have examined the City of Hialeah Gardens, Florida, (the "City") compliance with the requirements of Section 218.415 Florida Statutes during the period of October 1, 2020 to September 30, 2021. Management is responsible for the City's compliance with those specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements. In our opinion, the City complied, in all material respects, with the requirements of Section 218.415 Florida Statutes during the period of October 1, 2020 to September 30, 2021.

This report is intended solely for the information and use of management, the Mayor, the City Council, others within the City and the Auditor General of the State of Florida and is not intended to be and should not be used by anyone other than these specified parties.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
August 31, 2022



BEFORE ME, the undersigned authority, personally appeared Juan Rivera, who being duly sworn, deposes and says on oath that:


1. I am the Chief Financial Officer of City of Hialeah Gardens which is a local governmental entity of the State of Florida.
2. The governing body of City of Hialeah Gardens adopted Ordinance No. 90-08 implementing an impact fee.
3. The City of Hialeah Gardens has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.


FURTHER AFFIANT SAYETH NAUGHT.

  
\_\_\_\_\_  
Juan Rivera – Finance Director

STATE OF FLORIDA  
COUNTY OF MIAMI-DADE

SWORN TO AND SUBSCRIBED before me this 31 day of August, 2022.

  
\_\_\_\_\_  
NOTARY PUBLIC  
Print Name Cynthia Amor

Personally known  or produced identification \_\_\_\_\_

Type of identification produced: \_\_\_\_\_

My Commission Expires:  
JULY 7, 2023

